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As the Crow Flies: An Underrepresentation of Food Deserts in the Rural Appalachian Mountains

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As the Crow Flies: An Underrepresentation of Food
Deserts in the Rural Appalachian Mountains

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ABSTRACT

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Diet and dietary related health outcomes such as obesity and diabetes are major public health

concerns. While personal choice and dietary behaviors are major influences on how an

individual eats, the environment influences these choices and behaviors. The nutrition

environment is one key influence and its relationship with food choice, behaviors, and

socioeconomic influences is complex. Within the structure of the nutrition environment, food

access and socioeconomic status compound influencing nutrition behavior and food choice.

Food deserts are defined as geographic region of low access to healthy affordable food in low

income areas. The USDA developed a system for the analysis of food deserts in the United

States. However, the methods the USDA uses do not acknowledge potential geographical

barriers present in rural mountainous regions including Appalachia. The purpose of this research

is to determine whether the USDA methodology underrepresents food deserts in Appalachia and

to develop a modified analysis model for the region.

The region was analyzed at the census tract level using methods based on USDA guidelines for

low income, rurality, and grocery store identification, then applied in Geographic Information

Systems (GIS) to roadway data. Network analysis of drive time from grocery stores to 20

minutes away was performed. Low income, rural census tracts with 33% of their area outside of

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the 20-minute drive time zone were identified as food deserts. Counties containing tracts were then compared to USDA designated counties, using the dependent variables of obesity and diabetes diagnosis rates and controlled for by county level rurality and economic distress.

Of the counties designated as rural, 63 contained food deserts by the modified methods and the USDA model identified 20, there was an overlap in identification of 12 counties. There was no significant difference for 2 methods in health outcomes for the counties.

In conclusion, the modified methods do identify a larger food desert region. It is crucial to understand the geographic barriers to regions when addressing nutrition environment concerns. The underrepresentation of food desert areas can leave populations and communities underserved and without much needed resources to improve their access to healthy and affordable foods.

DEDICATION

To Cory: for his logic and levity.

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LIST OF ABBREVIATIONS

United States Department of Agriculture (USDA)

Environmental Systems Research Institute, Inc. (Esri)

North American Industry Classification System (NAICS)

U.S. Economic Classification Policy Committee (ECPC)

Retail Food Environment Index (RFEI)

Body Mass Index (BMI)

Healthy Eating Indicator Shopping Basket (HEISB)

United Kingdom's (UK)

American Community Survey (ACS)

Topographically Integrated Geographic Encoding and Referencing system (TIGER)

North Carolina Department of Transportation (NCDOT)

Women, Infant Child (WIC)

Center for Disease Control and Prevention's (CDC's)

National Diabetes Surveillance System (NDSS)

National Index Value (NIV)

Rural urban commuting area (RUCA)

White House's Office of Management and Budget (OMB)

Core Based Statistical Areas (CBSA's)

Universal Transverse Mercator (UTM)

Behavioral Risk Factor Surveillance Survey (BRFSS)

CHAPTER 1

INTRODUCTION

<u>Food Deserts</u>

"Food deserts" are characterized by poor access to healthy and affordable food (Beaulac,

Kristjansson, & Cummins, 2009; USDA: Economic Research Services, 2011). While the

defining factor of a food desert is often considered the literal absence of retail food within an

area, it is predominately studied under the context of regional socioeconomic status as well

(Beaulac et al., 2009). Food deserts can be used to assess food access and affordability as it

relates to both socioeconomically advantaged and disadvantaged populations (Beaulac et al.,

2009; Story, Kaphingst, Robinson-O'Brien, & Glanz, 2008). Thus, it is commonly considered

that social disparities that exist in diet and diet related health outcomes could be related to the

occurrence of food deserts (Cummins & Macintyre, 2006; Powell & Bao, 2009; Wrigley, Warm,

& Margetts, 2003; Zenk et al., 2005).

<u>USDA Food Desert Locator</u>

The United States Department of Agriculture (USDA) defines a food desert as a low

income census tract where a substantial portion of the residents have low access to a supermarket

or large grocery store (USDA: Economic Research Services, 2011). As part of First Lady

Michelle Obama's "Lets' Move" initiative, the Healthy Food Financing Initiative set the goal to

expand the availability of nutritious food to food desert regions (USDA: Economic Research

Services, 2011). As part of this goal, the Food Desert Locator and its prescribed methodology

for food desert identification was developed based upon findings from a 2009 report to Congress

on food deserts (USDA: Economic Research Services, 2011). The Food Desert Locator was

introduced by Agriculture Secretary Tom Vilsack on May 2, 2011, as a tool to aid community planners, policy makers, researchers, and others identify communities in need of interventions to improve access to healthy affordable foods (USDA, 2011).

Geographic Information Systems (GIS)

Geographic Information System (GIS) is an integrative system of hardware, data, and software that is used to capture, manage, analyze, and display any form of geographically referenced information (Environmental Systems Research Institute, Inc. (Esri), 2012). Geographically referenced data can include many different forms including point location data, boundary lines, image files, and data associated with a location. This associated or referenced data can include census data and statistics that have corresponding codes for country, state, county, census tract, or address. This leads GIS to be a useful tool for many research environments including public health. GIS have become more popular with regards to assessing built environment, including food environments (Glanz, Sallis, Saelens, & Frank, 2005; McKinnon, Reedy, Handy, & Rodgers, 2009; Wendel-Vos, Droomers, Kremers, Brug, & van Lenthe, 2007). It is a frequently used tool in the measure and assessment of disparities related to health access (McLafferty, 2003) and its use in the development of standards for identifying food desert regions has become common practice (Forsyth, Lytle, & Van Riper, 2010; Sharkey, Horel, & Dean, 2010; USDA: Economic Research Services, 2011).

Food Access

The consumer nutrition environment reflects the availability and access of healthy foods. The consumer nutrition environment is defined as the environment in and around where food is purchased and can include options, price, promotion, placement, and even nutritional

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information that can also influence food choice (Glanz et al., 2005). The environment that the consumer is exposed to influences choice. Environmental factors influencing food choice and nutrition behaviors may put populations at a greater risk for chronic disease.

Spatial access to healthy foods is considered an influence on food choice and thus impacts one's risk of chronic disease (Glanz et al., 2005; Hill & Peters, 1998; Larson, Story, & Nelson, 2009; White, 2007; Papas et al., 2007).   Spatial access is a subset of the consumer nutrition environment referred to as the community food environment. This community food environment can be described as spatial access to food that includes the number, location, type, and accessibility of food outlets to a community or neighborhood (Glanz et al., 2005). Food outlets can include a variety of stores, not only supermarkets and grocery stores, but restaurants and convenience stores as well (Glanz et al., 2005). Food outlet type is based on North American Industry Classification System (NAICS) coding for retail markets that separates large supermarkets and chain grocery stores from convenience stores and smaller markets (Blanchard & Lyson, 2002; McEntee & Agyeman, 2009).

In more rural communities there are fewer large supermarket options and food access is comprised primarily of independent grocery and convenience stores (Black & Macinko, 2008; Smith et al., 2010). This trend towards independent grocery and convenience stores has also been found to be true in neighborhoods with lower socioeconomic status (Beaulac et al., 2009; Black & Macinko, 2008; Cummins & Macintyre, 2006; Smith et al., 2010; USDA: Economic Research Services, 2012; White, 2007).   Numerous reports have indicated that Americans living in low income areas tend to have poorer access to healthy food (Beaulac et al., 2009; Black & Macinko, 2008; Cummins & Macintyre, 2006; Smith et al., 2010; USDA: Economic Research Services, 2012; White, 2007).   It has been shown that as regions decrease in population density

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and average income, the fewer large grocery markets, thus physically limiting food choice (Beaulac et al., 2009; Hosler, 2009).This limited access to large supermarket access creates a barrier because these smaller consumer markets tend to charge higher prices (Bitler & Haider, 2011; Black & Macinko, 2008; Story et al., 2008).

Higher prices in turn influence food choice. Energy dense nutritionally lacking foods cost less than healthier options (Beaulac et al., 2009). This economic reality drives food choice away from healthier options. For those individuals who are low income, the high expense of healthy foods is a barrier to healthy food choices (Hamelin & Beaudry, 2002; Story et al., 2008; Yousefian, Leighton, Fox, & Hartley, 2011).

The Appalachian Region

The Appalachian region reflects a population that is more rural than the US as a whole with 42% of its residents living in rural areas (Appalachian Regional Commission, 2012). This is more than double the current US rate of rural residents (Appalachian Regional Commission, 2012). Also, the Appalachian region continues to be an area of strong economic disadvantage and contains more high poverty counties than the current US average (Appalachian Regional Commission, 2012). With healthy food access concerns being linked to economic deprivation and rural environments, the study of food deserts within the Appalachian region provides an opportunity for strong representative analysis.

Significance

The development of spatial analysis measures that will better identify underrepresented at risk populations with regard to food deserts and their related implications is a step towards the necessary sustained public health effort needed to make healthy food accessible and affordable

for everyone (Story et al., 2008). It has become evident that to improve dietary behavior and decrease obesity and dietary related diseases, efforts must be made to address the environmental influences (Story et al., 2008). This research contributes to the field of public health by investigating the growing concerns over food deserts considering their evident influence on eating behaviors and food choices. This was accomplished by developing a methodology for better representing rural mountainous populations in regard to their access to and the availability of healthy foods.

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Research Purpose
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The purpose of this research is to determine if the current USDA standard for identifying food desert regions underrepresents the access and availability of healthy and affordable foods in rural Appalachian Mountains.

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Specific Aims
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Specific Aim 1

Develop a methodology for weighting or adjusting USDA Food Desert Designations based on drive times.

Specific Aim 2

Determine if the addition of drive time to rural food desert designations increases the overall area and number of food desert regions identified when compared to USDA Food Desert Designations.

<u>Specific Aim 3</u>

Compare county health indicators and outcomes from counties identified containing one or more food desert regions using the USDA designations with those counties identified using travel time modified results.

<u>Research Hypotheses</u>

<u>Hypothesis 1</u>

It is hypothesized that there will be an increase in the overall area and number of food desert regions identified when the standard 10 mile radius buffer used by USDA Food Desert Mapping is replaced with a network analysis of driving time.

<u>Hypothesis 2</u>

It is hypothesized that the county health indicator and outcome status of the newly identified food desert regions will reflect similar health indicators and outcomes as those already identified as food desert regions by the USDA Food Desert Mapping.

CHAPTER 2

LITERATURE REVIEW

Theoretical Framework

The relationship among nutrition environments, socioeconomic influences, and individual food choices and dietary behaviors is complex. The overarching theory that guides this work is the socioecological model that addresses influences and relationships at the individual, family, community, and governmental levels. A socioecological approach to food environment is useful in describing the many spheres of influence that exist within its constructs (Hallett & McDermott, 2010; Powell, Han, & Chaloupka, 2010; Story et al., 2008; White, 2007). It can allow for the integrating of food intake influences into a comprehensive framework (Sallis et al., 2009; Story et al., 2008). During the course of this research, we considered how food deserts may affect home, community, and commercial aspects as well as its influence over individual variables. Also, we will discuss how government and industry policies may help to alleviate the impact of food deserts.

There are individual factors that influence healthy dietary behaviors; food choice is a primary factor (Figure 1) (Glanz et al., 2005). Food choice is the single most influential factor on healthy dietary behaviors (Glanz et al., 2005). At the individual level food choice can be affected by behavioral and personal determinants including perceptions, knowledge, and beliefs (Figure 1) (Story et al., 2008; Powell et al., 2010). In addition, food security, as well as social demographics, plays a role in eating behavior and food choice (Figure 1) (Bitler & Haider, 2011; Powell et al., 2010).

From the family or household level individual food choice is affected by what food is provided in the household. Home food environment is a key contributor influencing individual food environments (Figure 1) (Glanz et al., 2005). This reflects the foods that are provided for access at home. The purchaser influences the diets of the entire household by providing their individual choices to the family unit (Figure 1) (Glanz et al., 2005; Story et al., 2008; White, 2007). These purchaser choices are affected by the preferences of other members of the household, tradition, and culture as well as knowledge and beliefs regarding healthy foods (Figure 1) (Powell et al., 2010; Story et al., 2008).

The physical household environment can also play a role in food choice, including the availability of proper food storage, preparation and cooking facilities, and equipment (Figure 1) (Bitler & Haider, 2011; Story et al., 2008; White, 2007). Household income can also affect food choice, if there are other financial priorities, or overall financial insecurity within the household, the potential for a nutritious diet suffers (Bitler & Haider, 2011; White, 2007). At the community level there are many environmental influences affecting food choice and thus diet (Figure 1).

One of the primary sources of influence results from the physical environment of the community (Figure 1). Where food is acquired and eaten can be influenced by aspects of the physical environment including neighborhood geographic location and accessibility as well as by neighborhood deprivation levels (Figure 1) (Glanz et al., 2005; Story et al., 2008). It has been found that neighborhoods with increasing deprivation due to socioeconomic status (low income and high rates of poverty) are often more susceptible to poor access and availability of healthy foods (Bitler & Haider, 2011; Furey, Farley, & Strugnell, 2002; Powell et al., 2010). Thus,

living in these communities can physically affect an individual's food choice and eating behaviors (Glanz et al., 2005; Story et al., 2008; White, 2007).

At the overarching macro governmental and policy level there are powerful influences that operate (Figure 1). These include the influence of food marketing and media as well as social norms (Powell et al., 2010; Story et al., 2008). Other influences include food production and distribution systems (Figure 1) (Bitler & Haider, 2011; Powell et al., 2010; Story et al., 2008). Larger corporations that have the ability to purchase and ship food at lower costs and thus provide lower cost food options are less likely to choose to put stores within geographically remote and socioeconomically deprived neighborhoods, thus regionally and nationally creating lower access and availability of healthy foods (Bitler & Haider, 2011; Furey et al., 2002; Powell et al., 2010; Story et al., 2008). Current national and state agriculture policies can also affect the access and availability of foods on a large scale (Figure 1).

Also at the macro level, food pricing structures have a significant impact on food choice and eating behaviors. There is a need to understand the influence of economics on food deserts. Economic theories suggest that the purchase of healthy foods increases as income level increases (Bitler & Haider, 2011; Furey et al., 2002; White, 2007). With a lack of large supermarkets in rural and deprived communities, smaller market options often fill the gaps (Cummins & Macintyre, 2006; Day & Pearce, 2011). However, these smaller scale markets often find higher overhead costs that in turn are passed on to the consumer, elevating the costs of food available to those most vulnerable (Bitler & Haider, 2011; Powell et al., 2010; Yousefian et al., 2011).

Overall, a comprehensive system for identifying areas of limited food access and availability within the Appalachian region is a critical element to addressing possible concerns of nutrition adequacy in these areas. Regions of economic distress such as those found in

Appalachia are at an even greater risk for poor access and availability of healthy foods from a socioeconomic and population density aspect. However, there are many areas that may fit the profile of a food desert region within the Appalachian Mountains that are not represented under the current geographic measurement system in that it does not reflect the topography and population distributions of the region.

Government/Policy & Economics	•food marketing and media •food production and distribution •national and state agriculture policies •food pricing structures
Community	•physical environment •geographic location •accessibility •neighborhood deprivation
Family/ Household	•home food environment •purchaser influence •physical environment •household income
Individual	•perceptions •knowledge and beliefs •food security •social demographics

Figure 1: Socioecologial Framework (Glanz et al., 2005; Stokols, 1996; Story et al., 2008)

Neighborhood Deprivation and Food Environment

Many studies investigating food access and availability have found that socioeconomic factors including low income and poverty are key factors in identifying low access and availability to healthy foods (Ahern, Brown, & Dukas, 2011; Black & Macinko, 2008; Ford & Dzewaltowski, 2011; Smith et al., 2010). Neighborhood deprivation has been significantly associated with the presence of food deserts. Several reports have indicated that access to large supermarkets is positively associated with socioeconomic level (Powell et al., 2010; Wang, Kim, Gonzalez, MacLeod, & Winkleby, 2007). Thus, there are fewer large and chain supermarkets and grocery stores in lower socioeconomic areas. There is also greater likelihood for low income neighborhoods to have an increased number of small independent grocery stores, fast food restaurants, and convenience stores (Bitler & Haider, 2011; Black & Macinko, 2008; Jilcott et al., 2010; Story et al., 2008).

Sharkey, Horel, Han, and Huber, (2009) found that in high deprivation areas there are fewer food stores and more convenience stores and fast food restaurants. By categorizing and analyzing retail food sales locations and not only supermarkets and grocery stores, this study contributes to a greater understanding of the multiple aspects of comprehensive food access (Sharkey et al., 2009). Higher prices and more limited shopping options increase in prevalence with an increased presence of smaller independently owned grocers and convenience stores (Bitler & Haider, 2011; White, 2007). Overall these elevated prices and declining food outlet options mean that communities with a lower the socioeconomic status are less likely to have access to healthy and affordable food.

The variation in affordability and availability of healthy foods based on food outlet type is one reason that North American Industry Classification System (NAICS) codes are used to aid

in delineating outlet type. This classification system is used by Federal agencies as the standard

in classifying business for use in research associated with the US business economy (US Census

Bureau, 2012). Developed jointly by U.S. Economic Classification Policy Committee (ECPC),

Statistics Canada, and Mexico's Instituto Nacional de Estadistica y Geografia, the NAICS was

adopted in 1997 in order to improve the ability to compare business statistics across all of North

America (US Census Bureau, 2012) .The NAICS codes allow for food outlet types to be

categorized in a way that excludes small independent grocery stores, convenience stores, and

restaurants from those classified as supermarkets and large chain grocery stores (Sharkey et al.,

2009; US Census Bureau, 2012). This may develop a better representation of a neighborhood's

access to healthy and affordable food delineation. However, there is concern with these

consumer designations as multifunction stores become increasingly common.

A greater understanding of retail food sales is needed as the number of stores that would

otherwise be considered supermarkets and grocery stores expand their line services to prepared

food items (Sharkey, Johnson, Dean, & Horel, 2011). It is becoming more common to see fast

food entrees and sides served in nonfast food locations, including grocery and convenience stores

(Sharkey et al., 2011). While known that fast food restaurant density increases as neighborhood

deprivation increases, it has also come to light that there is an increased availability of fast food

style entrees and sides not associated with fast food restaurants available in or near

socioeconomically deprived neighborhoods (Sharkey et al., 2011). Away from home

consumption of fast food style products may contribute to the energy dense, low nutritional value

food choice in deprived neighborhoods (Sharkey et al., 2011).

Neighborhood deprivation has also been linked to BMI (Hosler, 2009; Jennings et al.,

2011; Powell et al., 2010). As neighborhood deprivation increases, so does the risk of

overweight and obesity (Jennings et al., 2011; Powell & Bao, 2009; Powell et al., 2010). One

study found that neighborhoods with higher median family incomes had a lower risk of obesity

in its residents (Liu, Wilson, Qi, & Ying, 2007). There is a greater frequency of obese and

overweight in both adults and children who reside within neighborhoods with increased

deprivation, lower socioeconomic status and increased poverty (Macdonald, Ellaway, Ball, &

Macintyre, 2011; Powell & Bao, 2009).   For Babey, Diamant, Hasert, and Harvey, (2008),

food environment was determined by the Retail Food Environment Index (RFEI) that is a ratio of

food outlets that divides the number of fast food and convenience stores by the number of

grocery stores and produce vendors in designated one mile radius urban or five mile radius rural

regions. In California lower income communities with poor food environments were found to

have an obesity prevalence rate 17% higher than lower income communities with healthy food

environments (Babey, Diamant, Hasert, & Harvey, 2008). A poor food environment was defined

as areas with an RFEI score of 5.0 or higher (Babey et al., 2008). The combination of poor

healthy food access and lower economic status increased the prevalence of obesity in

communities. Many of the current systems for measuring and identifying food desert areas

include not only a geographic low density of supermarkets but a demographic component of low

income status due to the association between neighborhood depravation, food access, and

overweight and obesity (Beaulac et al., 2009; USDA: Economic Research Services, 2012).

<u>Health Outcomes and Food Environment</u>

Declines in access to healthy foods have been associated with increased rates of obesity,

overweight, and related dietary influenced diseases (Ahern et al., 2011). The use of body mass

index (BMI) as a dependent variable in studies on the impact of food deserts and healthy food

access and availability is common. It has been found that BMI is associated with many factors related to unhealthy food environments (Ahern et al., 2011; Ford & Dzewaltowski, 2011; Jennings et al., 2011; Powell & Bao, 2009; Powell et al., 2010; Schafft, Jensen, & Hinrichs, 2009; Wang et al., 2007). BMI rates were inversely related to the presence of one or more supermarkets within a designated one mile radius area (Chen, Florax, Snyder, & Miller, 2010). A study based on grocery store georeferencing and the 2005 California Health Interview Survey found that the prevalence of obesity was significantly higher (28%) among California adults who live in areas with a high density of fast food restaurants and convenience stores, when compared to grocery stores (Babey et al., 2008). This finding is consistent with Wang et al.'s cross sectional study addressing socioeconomic status and food related neighborhood environment with BMI (Wang et al., 2007). The prevalence of overweight and obese BMI scores was related to the increased density of small grocery stores, convenience stores, and fast food restaurants (Wang et al., 2007). Two other studies also used BMI as a dependent variable in relation to food desert prevalence and determined that there is an increased prevalence of overweight and obesity with decreasing access to large supermarkets (Morland & Evenson, 2009; Schafft et al., 2009).

Chen et al, (2010) used spatial analysis of chain grocers to analyze BMI as a health outcome. The risk of obese and overweight was greater in those neighborhoods that had a greater density of small grocery stores, convenience stores, and fast food restaurants (Chen et al., 2010). While causality has not been established to reflect whether access is a cause of these increased rates of poor health outcomes, decline in access is considered a contributing factor to food choice and dietary behaviors, that are associated with increased rates of overweight and obesity (Glanz et al., 2005).

Evidence suggests that food deserts are more likely to occur in school districts that are designated as geographically and economically disadvantaged (Day & Pearce, 2011; Schafft et al., 2009). Schafft et al. (2009) used GIS spatial analysis to assess BMI as a dependent outcome with relationship to food desert school districts in rural Pennsylvania. Access to a full-service grocery was used as a basis for food desert assessment instead of using all food outlets in order to ensure access to a greater variety of food, and in particular, to more healthy food options (Schafft et al., 2009). By addressing these relationships at the school district level, BMI data collected from the schools were analyzed with census data to identify at-risk populations (Schafft et al., 2009). Food desert areas were found to have a median income of nearly $5,000 less that nonfood desert districts (Schafft et al., 2009). Day and Pearce's 2011 study in New Zealand used geocoding of fast food outlets and convenience stores in and around schools and assessed food outlet type and density as related to socioeconomics and population. It was found that those schools in social deprived areas had greater density of fast food outlets and convenience stores (Day & Pearce, 2011). There may also be an increased rate of obesity found in these lower income communities (Day & Pearce, 2011). Considering that those schools districts that include food deserts also had increased rates of childhood obesity, GIS may be a crucial tool in identifying at-risk school age populations for early intervention.

Other considerations should be made to acknowledge that healthy food access is associated with other health outcomes including morbidity and mortality from multiple diseases (Ahern et al., 2011). In general there are improved health outcomes when there is a greater availability of grocery stores and supermarkets (Ahern et al., 2011). In areas designated as nonmetropolitan an increased number of fast food restaurants were associated with an increase in diabetes rates (Ahern et al., 2011). Conversely, an increased number of grocery stores in these

same nonmetropolitan areas were linked with lower mortality and diabetes rates (Ahern et al., 2011). Similar to Babey et al.'s 2008 finding on obesity prevalence, California adults with a high density of fast food restaurants and convenience stores near their residences relative to grocery stores had the highest prevalence of diabetes.

Thus, while determining whether the presence of food deserts is a causal factor for poor health outcomes has not been addressed in the current literature; there is evidence to support relationships between these factors. By identifying food deserts we can provide for more community tailored intervention strategies and provide evidence based strategies for policy change that may impact the growing epidemic of obesity in the United States.

<p align="center">Rural Food Environment</p>

Rural neighborhoods are less likely to have access to large chain supermarkets and thus rely on smaller independently owned grocers and convenience stores (Sharkey et al., 2010). While causality has not been established, greater access to smaller grocers and convenience stores is related to an increased prevalence of obesity in rural areas (Morland & Evenson, 2009). Also, in lower population density areas, as distance to grocery stores increase, so does the risk of overweight (Liu et al., 2007).

While the majority of food desert measures and research has targeted urban settings, rural settings are gaining more attention. Rural food deserts create some unique concerns and barriers to healthy food access. One crucial element is the amount of time it takes to drive to a large or chain supermarket. Thomas found that 75% of households placed distance from home as the most significant concern with grocery store access (Thomas, 2010).

In Sharkey et al.'s (2010) investigation of six rural counties in Texas, they found that the distance traveled to a supermarket reached upwards of 33 miles each direction and the nearest convenience stores at an average of almost five miles. This study used data from the Brazos Valley Food Environment Project combined with US Census tract data (Sharkey et al., 2010). The study focused on neighborhood access to fruits and vegetables and included identification and geocoding for food stores (Sharkey et al., 2010). This study used a population based centroid as its focus, then applied network analysis to determine how many and what quality of the stores were within the neighborhood range (Sharkey et al., 2010). Included in this study were neighborhood deprivation level and vehicle ownership to further address spatial access. Sharkey found that on average rural neighborhoods were 9.9 miles to the nearest supermarket, 6.7 to 7.4 miles to the nearest food stores with quality fresh fruits and vegetables, and 4.5 to 4.7 miles to access to processed fruits and vegetables (Sharkey et al., 2010).

Yousefian et al, (2011) investigated food environment in six rural low income Maine communities. This study assessed how food environments affect eating behaviors and obesity rates in rural children using data from children enrolled in Medicaid/State Children's Health Insurance Program (MaineCare). Parents of MaineCare enrolled children participated in focus groups to discuss food shopping habits, barriers to food access, where food is obtained, and what foods they perceive as healthy (Yousefian et al., 2011). The emerging barriers for these rural low income families to accessing food were cost, travel distance and food quality (Yousefian et al., 2011). Large freezers were common for the 'stockpiling' of bulk items and grocery shopping was commonly supplemented with harvested, hunted, or bartered foods. It was also evident that parents did have knowledge in regards to what is 'healthy food' (Yousefian et al., 2011).

In the rural Maine study it was found that individuals in some communities traveled as much as 40 miles one way and those people residing in communities nearest to supermarkets traveled 10 to 15 miles each direction (Yousefian et al., 2011). Lengthy driving distances lead to fewer trips to larger markets and more cost per trip (Lebel, Pampalon, Hamel, & Theriault, 2009; Yousefian et al., 2011). One must not only contend with the cost of the food purchased but also the time cost of traveling upwards of 40 miles each way and the expense of gasoline and transportation wear and tear for such trips (Lebel et al., 2009; Yousefian et al., 2011). These trips are then supplemented by the purchase of perishables such as dairy and meats at local more expensive markets and convenience stores (Yousefian et al., 2011). While both of these studies reflect rural populations, Yousefian et al.'s 2011 study in the state of Maine is more germane to the study of Appalachian food deserts than is rural Texas based on the topography and demographics of Maine.

Support for these 'stockpile' grocery trips may be seen in Thomas's article in that food store type was analyzed with distance to stores, food insecurity, and the type of store chosen patronized. It was found that only 15% of individuals regularly shop at the closest food outlet to their homes, and that most drive well beyond to other supermarkets (Thomas, 2010). This was the case in both food secure and insecure households; however, it was considered that the cost of travel time is greater for the food insecure (Thomas, 2010). Quality of grocery stores was not assessed but may play a role in grocery shopping choices. The concern with increased distances to grocery stores is that access may influence how households manage food insecurity (Thomas, 2010). In a study conducted in nonmetropolitan Michigan, store location competed with food price, food selection, and food quality, and while distance is more of a concern in the current

economic climate, most households still chose to drive farther for better prices and selection rather than shop at closer small grocery stores (Webber & Rojhani, 2010).

Transportation can become a critical barrier to access to healthy foods for rural residents. There is limited if any public transportation options, and while these studies showed that the majority of rural residents at least have access to a car, that does not negate the time and money expenditures of using those transportation options. Also, access to a car does not equate to car ownership that may also decrease access opportunities. It must also be considered that there are members of these rural communities who remain unaccounted for, living unacknowledged without modern resources that would lead to their identification and representation within the current US census system (Amberg, 2002).

Time and distance traveled to supermarkets may pose more of a barrier in rural mountainous regions that often do not have immediate access to interstates. Small state highways and rural back roads commonly have much lower speed limits and take paths that follow the geographic topography of the region leading to longer more indirect paths to destinations. While these road features are often a tourist draw to remote scenic locations, for those who reside year long in rural Appalachia, it may mean less access to healthy foods. It is for this reason that addressing time of travel is needed in the identification of rural food deserts instead of using buffer zone analysis that represents access "as the crow flies".

Fruit and Vegetable Availability and Intake

Food store type does play a role in fruit and vegetable access. In a Scottish study by Cummins et al. (2009), spatial analysis was conducted based on the Scottish Urban Rural Classifications and Index of Multiple Deprivation to address variations in fresh fruit and

vegetable quality. This study addressed the differences between urban, small town, and rural as well as affluent and deprived designations for each population density and reflects a similar methodology to the USDA analysis for food deserts (Cummins et al., 2009). Individual consumers were surveyed at each of the markets through a Healthy Eating Indicator Shopping Basket (HEISB) (Cummins et al., 2009). The HEISB is a survey report consisting of a Likert scale that replicates the evaluations shoppers commonly make when choosing fresh produce for purchase and includes evaluations based on a list of commonly purchased fruits and vegetables (Cummins et al., 2009). A variety of food outlet types in both rural and urban locations were assessed on food availability and quality (Cummins et al., 2009). It was determined that medium sized stores that were specifically grocery stores had better quality scores than did large scale bulk based stores (Cummins et al., 2009). The Scottish study also determined that when a store sells food secondary to its primary business, the fruit and vegetable quality was lowest (Cummins et al., 2009).

In Sharkey et al.'s 2010 fruit and vegetable assessment in Texas, convenience stores were less likely to have fruits and vegetables available than both traditional and nontraditional food outlets. Nontraditional food stores can include mass merchandisers, pharmacies, and dollar stores. The nontraditional food markets usually carry processed fruits and vegetables, while convenience stores are more likely to carry processed vegetables but not processed fruits (Sharkey et al., 2010). Also the availability of fresh fruits and vegetables was limited, with the best access at large supermarkets in comparison with all other food store options including smaller grocery stores (Sharkey et al., 2010). However, one concern is that access to fresh fruits and vegetables was still limited, and access to fruits and vegetables increased when the definition of fruits and vegetables was expanded to include processed versions (Sharkey et al., 2010).

The best access to fruits and vegetables occurs when there is close proximity and increased numbers of shopping options (Sharkey et al., 2010). When residents have these shorter distance options they often have a better variety of and access to fruits and vegetables then they would by driving to the nearest supermarket (Sharkey et al., 2010). One rural Texas based study found distance to be inversely associated with fruit and vegetable intake (Dean & Sharkey, 2011). This was particularly the case for rural residents (Dean & Sharkey, 2011). When there is limited access to fruits and vegetable in high deprivation neighborhoods, distance plays a crucial role. Fruit and vegetable access is affected by the distance to access points in both rural and urban settings (Sharkey et al., 2010).

However, results from the Pearson, Russell, Michael, and Barker (2005) United Kingdom study that used a similar methodology of distance between individual residences and supermarkets showed that food deserts did not influence fruit and vegetable intake. The Pearson et al. (2005) study is inconsistent with other studies addressing the effect of food deserts on fruit and vegetable intake (Larson et al., 2009; Sharkey et al., 2010; Zenk et al., 2005). This inconsistency is likely due to variations in community selection. Four communities were used, two urban and two rural, to represent varied population densities (Pearson et al., 2005). Also, neighborhood deprivation was taken into account to ensure that two of the communities met a high level of deprivation and the other two met a low level of deprivation (Pearson et al., 2005). Community deprivation was based on the United Kingdom's (UK) Index of Multiple Deprivation scores, which provide a identified deciles and rank (Pearson et al., 2005). However, both of the urban communities were in the most deprived deciles for socioeconomic deprivation of English wards, with scores of 55.5 and 51 (rank 374 of 8,414 and 524 of 8,414), while the rural populations had much less socioeconomic deprivation scores (17.9 [rank 3,996] and 14.9

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[rank 4,754]) (Pearson et al., 2005). Neighborhood deprivation and socioeconomic status are used in the identification of healthy food access and availability concerns (Ahern et al., 2011; Black & Macinko, 2008; Ford & Dzewaltowski, 2011; Pearson et al., 2005; Smith et al., 2010). By only using affluent rural communities, Pearson et al.'s (2005) study cannot compare population density in its assessment, when the communities selected do not reflect populations of similar socioeconomic deprivation.

When combined, distance traveled, fruit and vegetable quality, and fruit and vegetable variety create a strong barrier that decreases healthy food availability. This is particularly true for fresh fruits and vegetables that require greater concern in regards to storage and do not maintain the shelf life of processed fruits and vegetables often available in smaller food outlets. In future research it will be important to understand how distance affects the type of fruits and vegetable consumed, not just their overall availability to full understand healthy food access issues.

<div align="center">Spatial Analysis</div>

The articles related to spatial analysis of food availability that were reviewed for this research needed to meet the following criteria: all studies must include a spatial analysis component for analysis of food environment, access, availability, and/or food desert identification; and all of the studies must include analysis of rural regions either exclusively or in comparison with urban areas. Articles were found through academic search engines using the following terms: "food desert ", " food access", and "food availability" alone or in conjunction with the following terms: "spatial analysis", "GIS", "mapping", and "rural". The searches were limited to human subjects and those papers available in English. Date was not included in the

initial limitations. Due to the modernity of the technology used for food desert mapping, articles were no more than 15 years old.

Of the articles reviewed, seven were U.S. based studies, two were from New Zealand, and two were from the UK.   Three of the US studies used North American Industry Classification System (NAICS) 44511 or 445110 coded data (Super market or other grocery stores, not including convenience stores) for their studies to assess food access (Blanchard & Lyson, 2002; McEntee & Agyeman, 2009; Schafft et al., 2009). An additional US based study by Liese, Weis, Delores, Smith, and Lawson, (2007) used a similar state managed data set for identifying markets (Licensed Food Service Facility Database) in South Carolina. Of the 11 studies reviewed, 3 investigated rural food desert analysis exclusively while the other 8 were comparative studies of urban and rural food deserts.

Leise et al. (2007) was the only study to use a market density based analysis. For this study, the number of supermarkets, grocery stores, and convenience stores were identified in each of the eight census tracts of a rural South Carolina county (Liese et al., 2007). This was the least complex of the spatial analyses reviewed. However, the results were consistent with other more in depth analytical processes (McEntee & Agyeman, 2009; Pearce, Witten, & Bartie, 2006; Smith et al., 2010)

Blanchard and Lyson, (2002) and Schafft et al. (2009) both used a 10-mile buffer beginning at the population centers to identify food desert locations. If there were no supermarkets found within the 10-mile radius around the population center, the area was deemed a food desert. This determination was based on an earlier calculation that concluded that eight miles takes approximately 20 minutes of travel time at a speed of 20 mph. That estimate was later rounded to 10 miles to take into account faster drive times (Blanchard & Lyson, 2002;

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Schafft et al., 2009). Additionally, Schafft et al. (2009) went further in their modification of the drive time buffer, using the standard 10-mile buffer, and extending the buffer zone by five miles for areas that included highway access. This extension was done to take into account speed limit increases associated with highway travel that greatly exceed the 20 mph speed estimate set for the 10-mile buffers (Schafft et al., 2009)

Sharkey et al. (2010) used a network analysis to determine the distance traveled from neighborhoods in Texas to the nearest supermarkets. Similarly, three other articles used network analysis to determine the distance to supermarkets; however, for these studies, the addresses of the residents were available, and thus the distance traveled was determined on an individual level (Dean & Sharkey, 2011; Morland & Evenson, 2009; Pearson et al., 2005). While this method can provide extremely detailed information about individual food access, it is also more difficult to conduct on a large scale.

McEntee and Agyeman, (2009) used a combination of shortest route from an individual residential unit and included a 10-mile distance threshold in the analysis of Vermont. In this case, any residence with greater than a 10-mile shortest route to a supermarket could be considered in a food desert. This study may not be as representative of the range of urbanicity to rurality in the state because it was an analysis of Vermont statewide, however, it did not include any protocol change for the evaluation of urban regions. While the state may be predominately rural, the results were predominately inconclusive due to this oversight (McEntee & Agyeman, 2009).

Pearce et al. (2006) and Smith et al. (2010) both conducted travel time based network analysis of Scotland and New Zealand respectively. Pearce et al. (2006) determined that

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geographic variation can affect accessibility and that the use of travel time may provide for more precision in future research in food environment analysis.

A wide range of methodologies have been used to operationally define food deserts and relate their impact on food access. All of the reviewed studies used methods based on evaluating locations of supermarkets in relationship to residences. While several studies used a population center to define residences, this may not be as accurate for representing rural areas where population density is sparse (Blanchard & Lyson, 2002; Smith et al., 2010). It creates a situation where not all areas of a population designation are represented by the analysis. For this reason it seems to in the best interest of analysis to use the market locations as the central evaluative focus as used (McEntee & Agyeman, 2009; Pearce et al., 2006). By starting at the supermarket and expanding outward, the spatial analysis would reflect what the scope of impact of the grocery store is, not the population center.

Because it has been acknowledged that geographic variation can play an important role in food access, this is a factor that must be taken into account. By using a travel-time based analysis, issues of geographical features that impede efficient travel would be addressed. This is particularly important when evaluating a region that has a mountainous terrain and therefore travel systems that can be less than efficient. A network analysis with a central point of a market that uses time traveled based on the available research (20 minute one direction) could identify areas with similar vulnerabilities that would otherwise not be brought to attention.

<u>Conclusion</u>

The strong association between food access and health outcomes drives the need for further research on food availability among vulnerable populations. It is imperative that in the

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analysis of food deserts, topographical geography and neighborhood deprivation be taken into

account. These are leading indicators of poor healthy food access and availability. The current

methods for identifying these food deserts represent population dense and geographically

moderate regions well; however, the current systems do not take into account the significance of

many rural access issues. From a public health context, this leaves vulnerable populations

unidentified and without the aid needed to improve their overall health. Without the

identification of populations at-risk, there is no proof of need for policy and food environment

access changes to improve rural community access to healthy foods. In an area such as the

Appalachian region, that has double the percent of rural residents when compared to the US as a

whole, and represents a population of great economic distress, it is crucial to justly represent the

population's food access needs (Appalachian Regional Commission, 2012).

CHAPTER 3

METHODS

<u>Data Used</u>

The data for this research were collected from multiple sources. Image files for use in

GIS analysis included state basemaps, county and census tract boundary images, and core based

statistical areas for micropolian and metropolitan region gathered from the US Census (US

Census Burearu, Geography Division, 2011). Rural Urban Commuting Area (RUCA) codes for

the county level were obtained from the United States Department of Agriculture (USDA)

(USDA, 2004). Also collected from the US Census were American Community Survey (ACS) 5-

year census tract level estimates for poverty and income levels for the selected Appalachian

census tracts to determine low income status (US Census Bureau: American FactFinder, 2012;

USDA: Economic Research Services, 2011). Five-year median household income and poverty

rate estimate data were used to ensure that the most comprehensive representation of

Appalachian Region census tracts, as both 1- and 3-year estimates were missing data from

several Appalachian Region census tracts (US Census Bureau: American FactFinder, 2012).

Roadway locations and attributes were obtained from the US Census topographically integrated

geographic encoding and referencing system (TIGER), and the North Carolina Department of

Transportation (NCDOT) (NCDOT: GIS Unit, 2012; US Census Burearu, Geography Division,

2011). Further attribute data on speed limits were collected from the North Carolina, Kentucky,

and Tennessee Departments of Transportation (Kentucky State Legislature, 2007; NCDOT: GIS

Unit, 2012; Tennessee State Legislature, 2012). Economic distress designation, Appalachian

county, and subregion designations were collected from the Appalachian Regional

Commission's data resources (Appalachian Regional Commission, 2012). Supermarket

locations were acquired from Hoover's (Hoover's, 2012). All supermarkets that met the criteria

of a large grocery store or chain supermarket were included, while convenience stores were not

included. These types of sites were coded with the primary NAICS code of 445110 (USDA:

Economic Research Services, 2011). As per USDA methods for supermarket selection, these

stores were then limited to those with a revenue of two million dollars or more in the past fiscal

year (USDA: Economic Research Services, 2011). Also in following the USDA methods, the

stores were cross referenced with available state Women, Infant Child (WIC) supplemental

program lists, eliminating any store that was not a WIC vendor (USDA: Economic Research

Services, 2011). Health outcomes data for comparative analysis were collected from the Center

for Disease Control and Prevention's (CDC's) National Diabetes Surveillance System (NDSS)

(Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011).

These data included 3-year, county level prevalence estimates for diagnosed diabetes and obesity

(Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011).

<div align="center">Sample Selection</div>

Why Appalachia?

The Appalachian region is defined as the region that follows the "spine" of the

Appalachian Mountains from northern Mississippi to southern New York (Appalachian Regional

Commission, 2012). This covers a 205,000 square mile region that encompasses all of West

Virginia and parts of 12 other states including eastern Tennessee, western North Carolina, and

eastern Kentucky (Appalachian Regional Commission, 2012). Rural residents make up 42% of

the region's population more than double the national percentage of rural residents (Appalachian Regional Commission, 2012).

The criteria for area selection for this research required that the county be a contiguous part of the Appalachian Region of Tennessee, North Carolina, or Kentucky. These states were selected based the fact that they contain counties that represent the Appalachian Regional Commission subregion designations of Central and South Central Appalachia. Appalachian subregions are contiguous regions of Appalachia that were considered by the Appalachian Regional Commission to have relatively homogeneous characteristics (including demographics, economics and topography) (Appalachian Regional Commission, 2012). These subregions were revised and further divided in 2009 to reflect current economic and transportation data available for the Region (Appalachian Regional Commission, 2012). The use of North Carolina, Tennessee, and Kentucky was based on the decision to use Tennessee as the basis for this research. Tennessee was used for this research to cumulatively represent the rural and regional aspects of my academic body of work developed over the course of my tenure in the Community and Behavioral Health Department of the College of Public Health at East Tennessee State University. Because Tennessee represents both the Central and South Central subregions of the Appalachian Region, it was decided to use other states that represent those subregions, Kentucky representing the Central subregion and North Carolina representing the South Central subregion.

Regional Economics

Historically the Appalachian Region has been considered an area of economic disadvantage, with a 33% poverty rate in 1965 (Appalachian Regional Commission, 2012). While this rate had declined to 18% in 2008, it still maintains a much higher number of high poverty counties than the US average (13.8%) and with the current state of the US economy, are

at a greater risk of economic disadvantage (Appalachian Regional Commission, 2012). While progress has been made to improve the economic environment of Appalachia, the region still struggles, not maintaining the same economic stability as the rest of the US (Appalachian Regional Commission, 2012). This is most evident in the Central region where economic distress is apparent in the concentrated areas of poor health, high poverty, educational disparities, and unemployment (Appalachian Regional Commission, 2012).

Economic Distress

Economic distress is measured by the Appalachian Regional Commission using an index based county economic classification system referred to as the National Index Value (NIV) rank (Appalachian Regional Commission, 2012). This system is used to identify and monitor Appalachian counties' economic status using the county level averages for three economic indicators: 3-year average unemployment rate, per capita market income, and poverty rate compared with the national averages (Appalachian Regional Commission, 2012). Counties are then designated as distressed, at-risk, transitional, competitive, or attainment (Appalachian Regional Commission, 2012). A distressed county is described as ranking in the worst 10% by the NIV rank of all US counties (Appalachian Regional Commission, 2012). At-risk counties fall within the worst 10% to 25% NIV rank of US counties (Appalachian Regional Commission, 2012). Transitional designated counties can include any county ranked between the 25% worst and 25% best US counties (Appalachian Regional Commission, 2012). For competitive designations, counties must have an NIV rank of the best 10% to 25%, with attainment designated counties being ranked within the best 10% (Appalachian Regional Commission, 2012).

Often there are significant portions of counties that may not be ranked as distressed

counties yet may have distressed characteristics. These are census tracts within at-risk and

transitional counties with a median family income of less than or equal to 67% of the US

average, and a poverty rate equal to or greater than 150% of the US average (Appalachian

Regional Commission, 2012). These economically distressed census tracts are referred to as

distressed areas (Appalachian Regional Commission, 2012).

The Appalachian region survives with an elevated level of economic distress. The

Appalachian region of Kentucky alone contains 41 economically distressed counties and 9

economically at-risk counties (Appalachian Regional Commission, 2011a). The remaining 4

counties are considered economically transitional, but all contain census tracts designated as

distressed areas (Appalachian Regional Commission, 2011a). With 1 distressed and 10 at-risk

counties, the Appalachian region of North Carolina, has the lowest rate of distressed county

rankings (Appalachian Regional Commission, 2011b). However, all of these counties have

distressed areas within them, and of the 18 transitional counties in North Carolina, half contain

economically distressed areas (Appalachian Regional Commission, 2011b). There are 17

economically distressed counties and 18 economically at-risk counties in the Appalachian region

of Tennessee (Appalachian Regional Commission, 2011c). Of these at-risk counties, 15 have

distressed areas, and of the 16 transitional counties, 12 contain distressed areas (Appalachian

Regional Commission, 2011c). It is evident that even with some variation in economic distress

between these three states, all maintain elevated designations of economic distress at the county

or census tract level. No Appalachian county in any of these three states is considered

competitive or at attainment. Economic burden and distress are features still defining the

Appalachian Region, and with the current economic climate, these areas must cope with more economic risk than other regions of their respective states.

It is apparent when comparing the economic status for 2012 with the 2008 economic status, that there is a discrepancy. There has been an obvious decline in the number of transitional counties within the Kentucky, North Carolina, and Tennessee Appalachian Regions, and there are no longer any counties designated as competitive. This transition mirrors the current US and world economic trend. So, while there have been improvements with regard to economic status because the inception of the Appalachian Regional Commission in the mid 60s, more recently a decline can be seen.

Rural Urban Commuting Area Codes

Selected areas were required to be either rural or micropolitan regions. Rural urban commuting area (RUCA) codes at the census tract level were used to eliminate all tracts that are in metropolitan regions. Census tracts within micropolitan regions were included as rural because they are representative of core based statistical areas for rural commuting (Table 1;

Figure 2.1) (USDA: Economic Research Services, 2011) and may be a primary resource for supermarket and grocery store access for rural communities.

Rural urban commuting area codes are a common tool for measuring rurality. There are two ways of observing the comparisons of urban and rural. Sometimes rural is considered a variable that is lacking urbanism; however, rural areas are unique in nature with their own distinguishing features and issues (Hall, Kaufman, & Ricketts, 2006). The delineation of rurality that is used by the USDA was developed by the White House's Office of Management and Budget (OMB) and addresses rurality at the level of census tract (USDA: Economic Research

Services, 2011). It addresses the issue of whether there is a "central core" associated with the county either by proximity or commuter status. Currently the classification contains 10 primary codes (Table 1) (USDA: Economic Research Services, 2011). For research and policy applications, however, the full code sets are not readily used, instead the system allows for the selection of code combinations that can meet a variety of analysis needs, most commonly, codes 1 through 3 are considered metropolitan, 4 through 6 are micropolitan, and 7 through 10 are rural (Table 1; Figure 2) (USDA: Economic Research Services, 2011).

Currently within this coding system, the regions that are designated as micropolitan and metropolitan are considered core based statistical areas (CBSAs), while those not designated as such are considered outside CBSAs, or non CBSAs (Figure 2) (Hall et al., 2006). Some researchers may have a tendency to combine the metropolitan and micropolitan areas because they are both considered CBSAs, but this may not be an ideal option considering that micropolitan areas may have rural characteristics (Hall et al., 2006; Slifkin, Randolph, & Ricketts, 2004). This methodology is often used because urban regions often have an area of influence that extends well beyond their defined tract borders (USDA: Economic Research Services, 2011).   Another way to combine the regions is to designate that all regions that are not metropolitan areas are rural. While this analytic plan will expand the rural areas it may not accurately represent micropolitan regions that are CBSAs (Hall et al., 2006).

USDA uses standards for identifying rural areas based upon the RUCA system that includes defining metropolitan and micropolitan areas (Table 1). The USDA has expanded the definition of urban to include micropolitan and small town centers (USDA, 2007). This shift narrows the definition of rural areas to those under 2,500 residents in an area (Figure 3) (USDA,

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2007). The USDA Food Desert Mapping system defines this as under 2,500 residents in a

census tract (Figure 3) (USDA: Economic Research Services, 2011).

For the purposes of this analysis, all metropolitan areas were removed from coding to

fully represent rural populations during the rural food desert selection analysis. Coding for the

identification of micropolitan area and subsequently rural areas at the county level was then used

to analyze the degree of rurality in identified food desert regions (USDA, 2004). The decision to

use this process instead of the USDA Food Desert Mapping system definition of under 2,500

residents in a census tract was that this is a very narrow defining of rural and within the context

of census tract identification, did not eliminate all metropolitan regions for Tennessee (Figure 3).

Table 1:

Rural Urban Continuum Codes (USDA, 2004)

|	
1	Metropolitan area core: primary flow within an urbanized area (UA)
2	Metropolitan area high commuting: primary flow 30% or more to a UA
3	Metropolitan area low commuting: primary flow 5% to 30% to a UA
4	Micropolitan area core: primary flow within an Urban Cluster of 10,000 to 49,999 (large UC)
5	Micropolitan high commuting: primary flow 30% or more to a large UC
6	Micropolitan low commuting: primary flow 10% to 30% to a large UC
7	Small town core: primary flow within an Urban Cluster of 2,500 to 9,999 (small UC)
8	Small town high commuting: primary flow 30% or more to a small UC
9	Small town low commuting: primary flow 10% to 30% to a small UC
10	Rural areas: primary flow to a tract outside a UA or UC
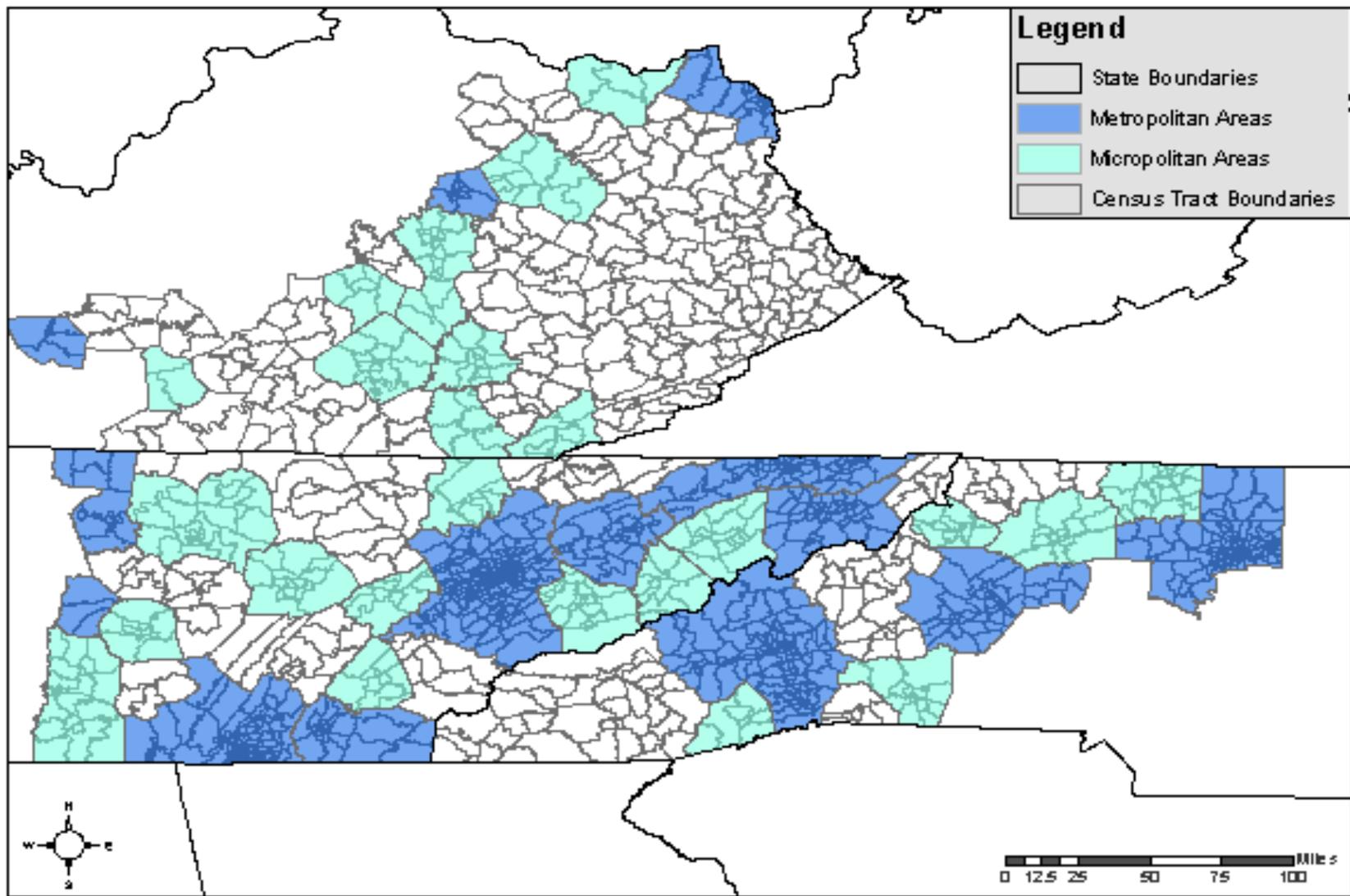
Figure 2: Metropolitan and Micropolitan Statistical Areas
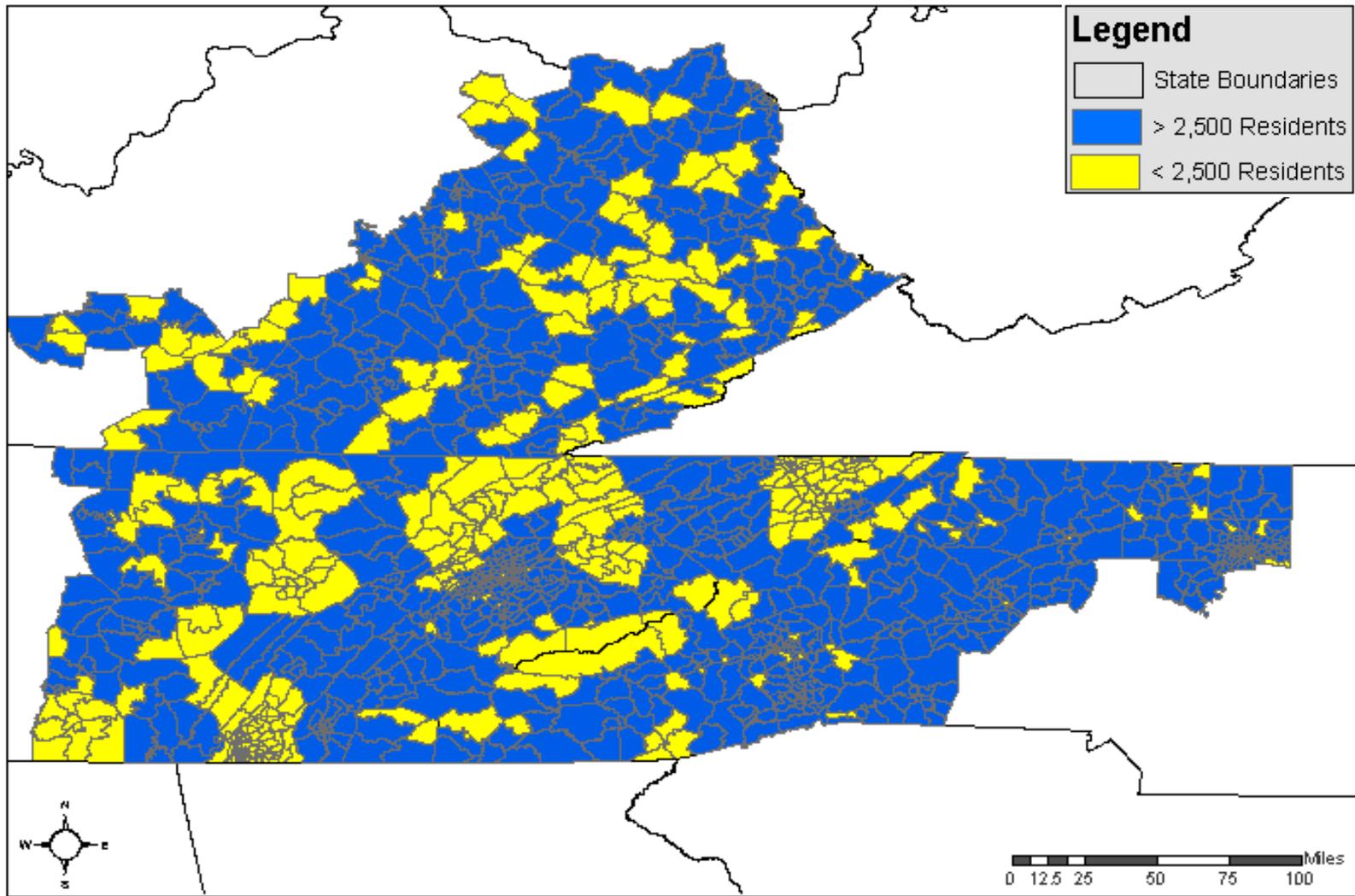
Figure 3: USDA Rural Designation: < 2,500 Census Tract Residents

Analysis

Data and Mapping Methodology

The methodology for this research was based on the protocol provided for the USDA food desert mapping system. The definition that the USDA uses for a food desert is from the Healthy Food Financing Initiative (HFFI) Working Group, that considers a food desert to be a low income census tract where a substantial portion of the residents has low access to a supermarket or large grocery store (USDA: Economic Research Services, 2011). Thus, by USDA standards for a region to be considered a food desert, it must be a low income census tract and have low access to a supermarket or large grocery store (USDA: Economic Research Services, 2011).

A low income census tract is defined as any census tract that is eligible for the U.S. Treasury Department's New Markets Tax Credit (NMTC) program. NMTC requirement for nonmetropolitan areas are that the median family income for the tract does not exceed 80% of the statewide median family income or the poverty rate for the census tract is 20% or more (USDA: Economic Research Services, 2011). Low income designations were determined using ACS 5-year estimate data collected from 2010 US Census data at the tract level (US Census Bureau: American FactFinder, 2012). Using GIS selection tools, each census tract with a poverty rate of 20% or more and/or a median income of 80% or less than the state median income were identified and isolated in their own data layer.

The current protocol calls for areas to be identified as low access based upon a distance of greater than 10 miles from a supermarket or grocery store in rural areas. To meet the requirements for food desert, the census tract must either have an aggregate number of people

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with low access of equal to or greater than 500, or the percentage of the people in the census tract with low access must be equal to greater than 33% (USDA: Economic Research Services, 2011)

For this study, we assessed low access based upon drive time. Within rural mountainous regions, using an "as the crow flies" 10-mile buffer could cause food desert regions to go unidentified. With drastic changes in elevation, limited or slowed road access, there are communities outside these 10-mile buffer zones that have limited access to larger community food environments that would contain supermarkets and large grocery stores. The average amount of time that is considered acceptable for individuals to drive to purchase groceries is less than 20 minutes point to point, with an average distance of eight miles each way (Schafft et al., 2009). However, it may take someone within geographically inaccessible communities much longer to travel to and from a supermarket even though they reside in an 8- or 10-mile buffer region and are therefore deemed to have adequate food access based upon current USDA methodologies. This is a key element that is missing from the current food desert designation system. Low access was determined by geocoding food markets identified using the North American Industry Classification System (NAICS) code 44511 for large supermarket and grocery stores (not including convenience stores) and verified through web browser based identification (McEntee & Agyeman, 2009; Michimi & Wimberly, 2010; Wang et al., 2007). The data were then projected Universal Transverse Mercator (UTM) zone 17N, to ensure consistency in location for each map layer. Projection is a systematic way of presenting the intersecting lines on a flat surface on that features from the curved surface of the earth may be mapped (Chang, 2010). The UTM projection overall produces the highest accuracy with regards to shape, size, and direction (Chang, 2010). There are 60 zones of six degrees each within the UTM and all of

the Appalachian region of Kentucky, Tennessee, and North Carolina reside within zone 17 north (Chang, 2010).

The speed limit for each road type was established using department of transportation data from each state (Kentucky State Legislature, 2007; NCDOT: GIS Unit, 2012; Tennessee State Legislature, 2012).   Drive time in minutes for each measured road section was then calculated by dividing the road segment distance in meters by the speed limit converted from miles per hour to meters per minute.   A network analysis was created to include a travel time of 20 minutes based on road data collected from the US Census TIGER and the Kentucky, North Carolina, and Tennessee Departments of Transportation (Kentucky State Legislature, 2007; NCDOT: GIS Unit, 2012; Pearce et al., 2006; Tennessee State Legislature, 2012; US Census Bureau, Geography Division, 2011).   The network analysis assembled driving paths composed of road segment drive time measures extending from each geolocated grocery store and supermarket for a 20 minute length. All spatial analyses were performed using by ESRIs arcGIS 10[1].

Once mapping was completed, the surface area was compared with an overlay of the USDA food desert identification for the selected region to determine reproducibility of the modeling with USDA methodology and to determine if any of the USDA food desert regions expanded. The maps were also visually inspected for any new areas that may have been identified as food deserts due to the modified methodology of drive time network analysis. Statistical variations in the areas of the two food desert methodology results were determined through multivariate regression analysis.

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This study is a cross sectional study of grocery store access areas in low income rural Appalachia. The data collected were used to compare both identified food desert results based on methodology variations between the USDA and modified models as well as associated health outcomes for both areas. This was accomplished through spatial and statistical analysis of the resulting food desert regions.

Frequency and statistical significance were performed using SAS® software[2] by state, food desert method, economic designation, health outcomes (diabetes and obesity), and county RUCA code designation. Due to low sample size the chi square analysis used initially was not used, instead a Fisher's Exact Test was performed.

A regression analysis was performed for diabetes and obesity within both food desert models for univariate analysis and multivariate analysis controlling for RUCA designation and economic designation. Further univariate analysis was run to assess the relationship between the health outcomes and RUCA designation and economic designation. All regression analysis was run using proc logistic model in SAS ® software[2].

Dependent Variables

Those counties that have census tracts within them identified as food desert regions by each of the two mapping methods were compared based upon county level health outcomes (obesity and diabetes). Diabetes and obesity are both nutrition related conditions that have been examined in relation to food deserts. With literature supporting both obesity and diabetes as

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[2] SAS and all other SAS Institute Inc. product or service names are registered trademarks or trademarks of SAS Institute Inc. in the USA and other countries. ® indicates USA registration.

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being linked to the presence of food deserts, these health outcomes were used as a comparison for determining if the modified model identified populations with similar health risk rates to those identified by the USDA methods (Ahern et al., 2011; Babey et al., 2008).

Dependent variables included categorical county level statistical estimates for diabetes and obesity from the National Diabetes Surveillance System (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). These data were derived using US census population data and results from the Behavioral Risk Factor Surveillance Survey (BRFSS) (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). These estimates were based upon 3 years of data (2006, 2007, 2008) to improve the precision of the year specific, county level data for diagnosed diabetes and obesity (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). These estimates were age adjusted for prevalence and included adult populations of greater than or equal to twenty years old (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011).

Categorical obesity rates were collected from BRFSS self-reported height and weight and BMI was then determined (weight in kg/ [height in meters]^2) (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). Individuals were considered obese if they had a BMI of 30 or greater (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). Categories were predetermined by the Centers for Disease Control and Prevention's National Diabetes Surveillance System (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). For obesity these categories were the percent of the county population that was obese: category 0: 0% to 21.9%, category 1: 22.0% to

26.2%, category 2: 26.3% to 29.7%, category 3: >=29.8% (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011).

Categorical diabetes rates were collected from BRFSS self-reported questionnaire response of 'yes' to whether they have been diagnosed by a doctor with diabetes (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). Categories were predetermined by the Centers for Disease Control and Prevention's National Diabetes Surveillance System (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). These categories were the percent of the county population that had been diagnosed with diabetes: category 0: 0% to 6.3%, category 1: 6.4% to 7.5%, category 2: 7.6% to 8.8%, category 3: 8.9% to 10.5%, category 4: >= 10.6% (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011).

Independent Variables

Independent variables included food desert methods that were comprised of a dichotomous designation of counties containing food deserts that were identified using either the USDA methodology or the modified methodology (USDA, 2004). Covariates included economic distress designation and RUCA codes both at the county level. ARC's economic distress designations for transitional, at-risk and distressed counties were controlled for (Appalachian Regional Commission, 2012). RUCA county level coding for metropolitan, micropolitan and rural was also controlled for (USDA, 2004).

Age was not controlled for because the health outcomes were age adjusted to 20 years age and older (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). Health outcomes estimates were not available based upon gender, excluding

gender from the analysis. Ethnicity was not controlled for because over 95% of the residents

were identified as white by the US census (US Census Bureau: American FactFinder, 2012).

CHAPTER 4

RESULTS

Descriptive Data

More counties were designated as food desert by the modified food desert assessment

when compared to the USDA methodology. It is apparent that there is an underrepresentation of

food deserts with the USDA system in where a 10-mile buffer zone is used as opposed to a

network analysis based on driving time. Of the counties designated as micropolitan or rural, 20

counties were found to have USDA food desert census tracts within them, while the modified

assessment produced 65 counties over the three states that contained food deserts (Table 2, Table

3). When compared, only 12 of the USDA's identified counties were also found by the modified

methodology (Table 2). Of the eight counties that contained food deserts only identified by the

USDA method, four were identified by RUCA coding to be in metropolitan counties (Table 3),

and another four others identified after the fact as not meeting the USDA's criteria for low

income status of a median income of less than or equal to 80% of the state's median income or a

poverty level of greater than or equal to 20%, when assessed using ACS 5-year estimates for

poverty and income (US Census Bureau: American FactFinder, 2012; US Census Burearu,

Geography Division, 2011; USDA, 2004; USDA: Economic Research Services, 2011). These

outliers from the recreated methods mean that the selection of census tracts as food desert

regions may not be perfectly reproducible, thus preventing a 100% match of USDA census tract

counties identified by the modified methods as expected. This leads to concerns about the

overall ability, using the provided USDA standards if researchers cannot replicate their results.

The distribution of food desert counties throughout the three states of Kentucky, North Carolina, and Tennessee showed an overall distribution of 33, 17, and 23 counties respectively (Table 2). The USDA system identifies eight counties in Kentucky, five in North Carolina, and seven in Tennessee (Figure 4, Table 2, and Table 3). The modified system identified 30 Kentucky, 15 North Carolina, and 21 Tennessee counties (Figure 5). The distribution of food deserts among the three states was consistent over both methods. When assessed for economic distress, 37 counties were identified as distressed, 10 as at-risk, and 6 transitional by the modified methods (Table 3). In identifying the severity of rurality, the modified methods produced 14 micropolitan counties, 39 rural counties, and no metropolitan counties (Table 3). There is a visual difference in the size of food desert regions when comparing the USDA methods to the modified food desert analysis. There are much larger areas of each state represented by the modified analysis methods (Figure 4, Figure 5).   Due to the small sample size, no significant relationships were identified for the Fischer's exact test

Table 2:

Descriptive Data on Food Desert Designations

Variable		N=	%
		N=73[+]	
State			
	Kentucky	33	45.21
	North	17	23.29
	Tennessee	23	31.51
	Total	73	100
Food Desert			
	USDA	8	10.96
	Modified	53	72.60
	Both	12	16.44
	Total	73	100
RUCA			
	Metropolit	4	5.48
	Micropolit	16	20.92
	Rural	53	72.60
	Total	73	100
Economic			
	Transition	10	13.70
	At-Risk	16	21.92
	Distressed	47	64.38
	Total	73	100

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.

Table 3:

Distribution of Counties for Food Desert Methods

	N=73[+*]					
	Food Desert Method					
	USDA Only		Modified Only		Both	
	N =	%	N =	%	N =	%
State						
Kentucky	3	37.50	25	47.17	5	41.67
North Carolina	3	37.50	12	22.64	2	16.44
Tennessee	2	25.00	16	30.19	5	41.67
Total	8	100	53	100	12	100
Economic Designation						
Transitional	3	37.50	6	11.32	1	8.33
At-Risk	2	25.00	10	18.87	4	33.33
Distressed	3	37.50	37	69.81	7	58.33
Total	8	100	53	100	12	100
RUCA Designation						
Metropolitan	4	50.00	0	0.00	0	0.00
Micropolitan	1	12.50	14	26.42	1	8.33
Rural	3	5.66	39	73.58	11	91.67
Total	8	100	53	100	12	100

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.
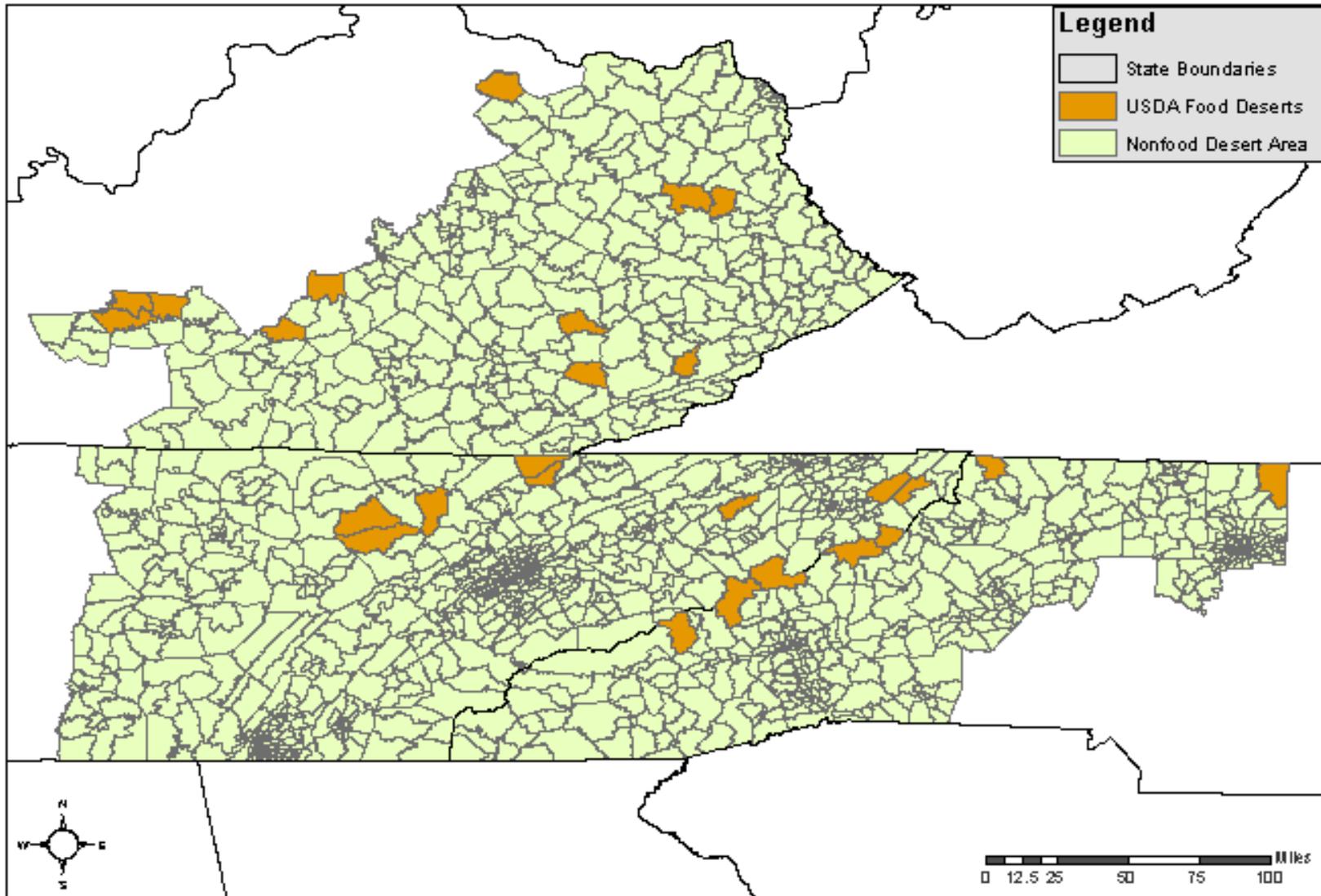[*] 12 counties are repeated due to overlap in identification

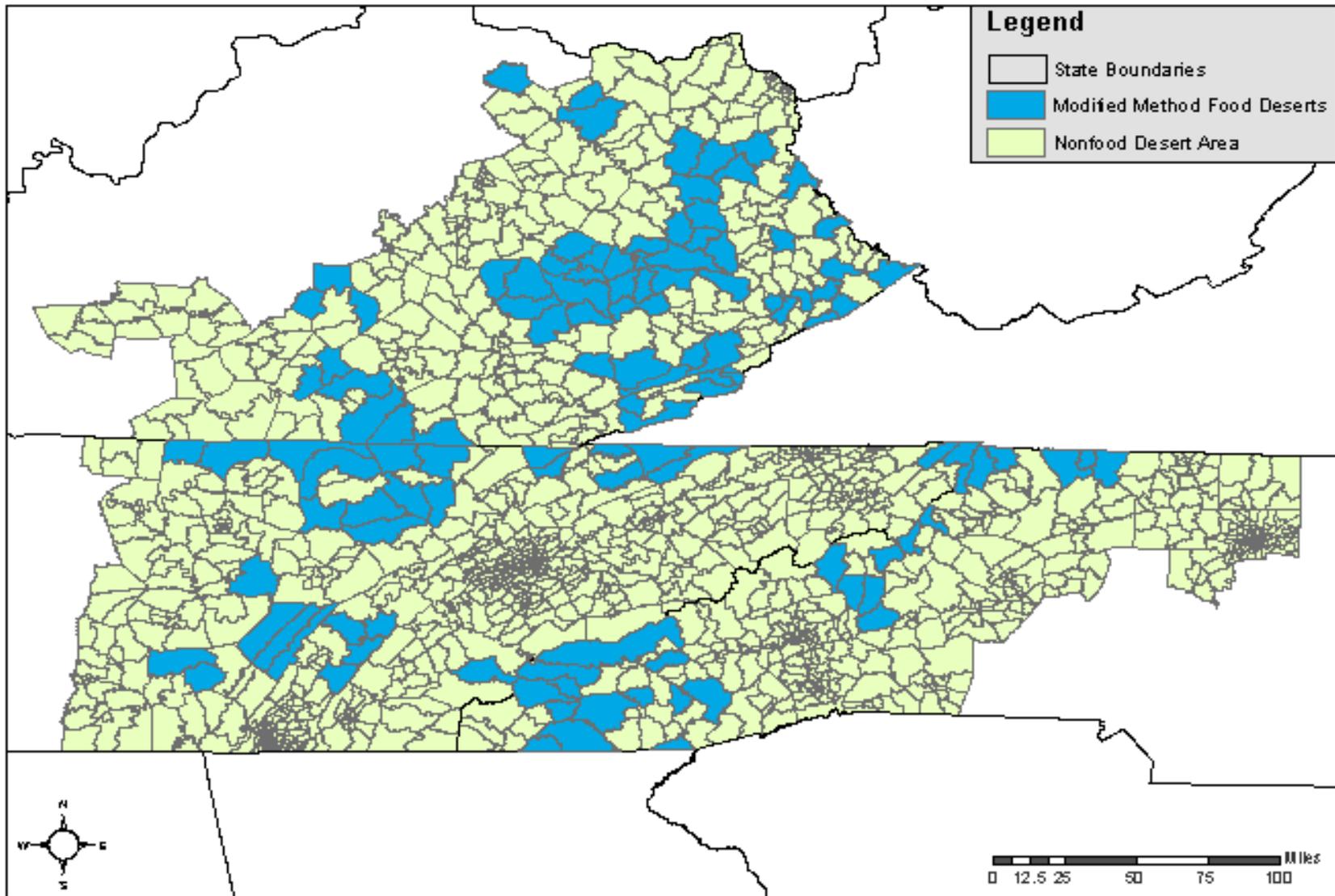*Figure 4*: USDA Identified Food Desert Census Tracts

Figure 5: Drive Time Modified Food Desert Census Tracts

Metropolitan and micropolitan areas, as defined by the USDA and US Census, of the Appalachian region for Kentucky, North Carolina, and Tennessee can be seen in Figure 2. In comparison, the analysis for urban and rural as described by the USDA designation (less than 2,500 residents within the census tract), identified fewer rural areas (Figure 3). Of the census tracts that are listed as rural food desert tracts by the USDA, 6 census tracts were found to be located in metropolitan statistical areas and 13 were urban when the USDA criteria for rural was used (Figure 3).   It is also notable that when applied to this research; the USDA food desert standards for rurality identified as rural the metropolitan statistical areas of Chattanooga and Kingsport-Bristol (Figure 3). Furthermore, when assessed at the county level by RUCA designations, four metropolitan counties were considered to have rural food deserts by the USDA (Table 3).

Throughout the replication of the USDA standards, it became apparent that the system for identifying rural areas was inconsistent at best and their results were difficult to reproduce. Because micropolitan regions often serve as access points for rural communities, they were included as rural for the purpose of initial identification (Slifkin et al., 2004). However, the delineation of micropolitan and rural was conducted in further analysis at the county level to determine the distribution of degree of rurality among the two food desert methods. Micropolitan coding through RUCA revealed one county from the USDA methods only, while 14 micropolitan counties were identified as rural food deserts with the modified analysis.   Only one micropolitan county was identified by both methods (Table 3). Those counties that are considered rural by RUCA standards include any county that is not designated as metropolitan or micropolitan (USDA, 2007). The USDA identified census tracts within 14 counties that could be

considered rural by RUCA coding (Table 3). Fifty counties identified by the modified methods

analysis are rural (Table 3). Eleven were identified by both methods as rural counties. Further

investigation of the impact of how rurality is defined should be addressed with larger sample

sizes.

<div style="text-align:center">Economic Distress</div>

Economic designation as identified through the Appalachian Regional Commission was

also assessed. Four USDA and seven modified food desert counties were found to be designated

as transitional (Table 3). At-risk counties included 6 identified by the USDA and 14 identified

by the modified assessment as containing food desert counties (Table 3). One transitional county

and one at-risk county were identified by both systems. The most counties identified as food

desert were from the ARC economically distressed designation, with 10 identified by the USDA

compared to 44 identified through modified analysis (Table 3). Seven distressed counties were

identified by both methodologies (Table 3). The distribution of census tracts that meet the USDA

standard for low income using analysis from the ACS 5-year estimates are represented in Figure

6. When compared with the USDA food desert results in Figure 4, it was found that four census

tracts designated as rural food deserts by the USDA did not meet the low income requirements of

equal to or greater than 20% poverty or a median income of less than or equal to 80% of the state

median income set by the USDA when recreated for this assessment (Figure 6). This finding

also explains further the fact that eight USDA food desert counties were not identified by the

modified analysis.

Further research should be done with regard to the relationship between food desert type

and economic designations through an expansion of this study to include the entirety of the

Appalachian region. This would provide larger sample size to better represent the rural

Appalachian Mountains as a whole.

<center>Food Access</center>

The mapping of drive time allows for a greater visual understanding of access through the

road system and treats the areas around grocery stores and supermarkets as a service area.

Figure 7 was used to depict the 10-mile buffer zones around each grocery store, which were used

to determine food access for the USDA model. The subsequent mapping in Figure 8 shows the

drive time network analysis that was performed for the modified version. It is apparent that in

many areas of the central and south central Appalachian Region that access is limited by drive

time in comparison to a buffer zone (Figure 7, Figure 8). The estimate of a 10-mile buffer to

represent a 20-mile drive time does not take into account the pathways that must be taken in rural

mountainous regions (Figure 7). The disparity in low food access recognition is apparent; a 10-

mile buffer zone can include entire census tracts that lack healthy food access because of

assumed road accessibility (Figure 7). It should be noted that the metropolitan counties of Knox

County, Tennessee and Forsyth County, North Carolina have no representative grocery stores

within this analysis (Figure 8). These counties were eliminated based on their urban density as

large metropolitan centers (Knoxville, TN and Winston Salem, NC) as such their inclusion

would have added hundreds of extra geolocated grocery stores and supermarkets that were not

addressed within the analysis and would have been immediately eliminated by using the USDA

provided RUCA codes. However, future research may chose to include such high density

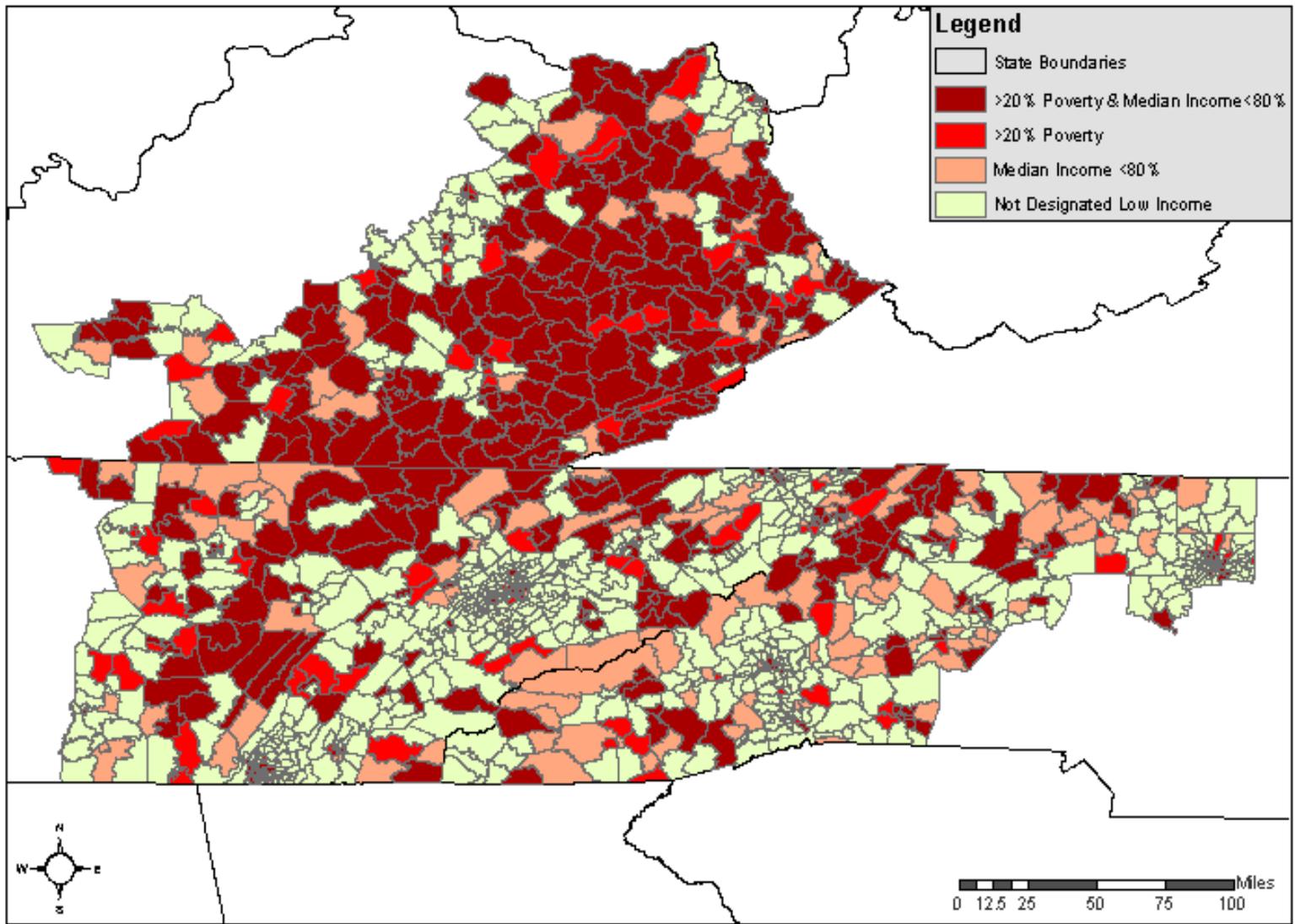metropolitan area and include a walk time analysis for metropolitan regions.

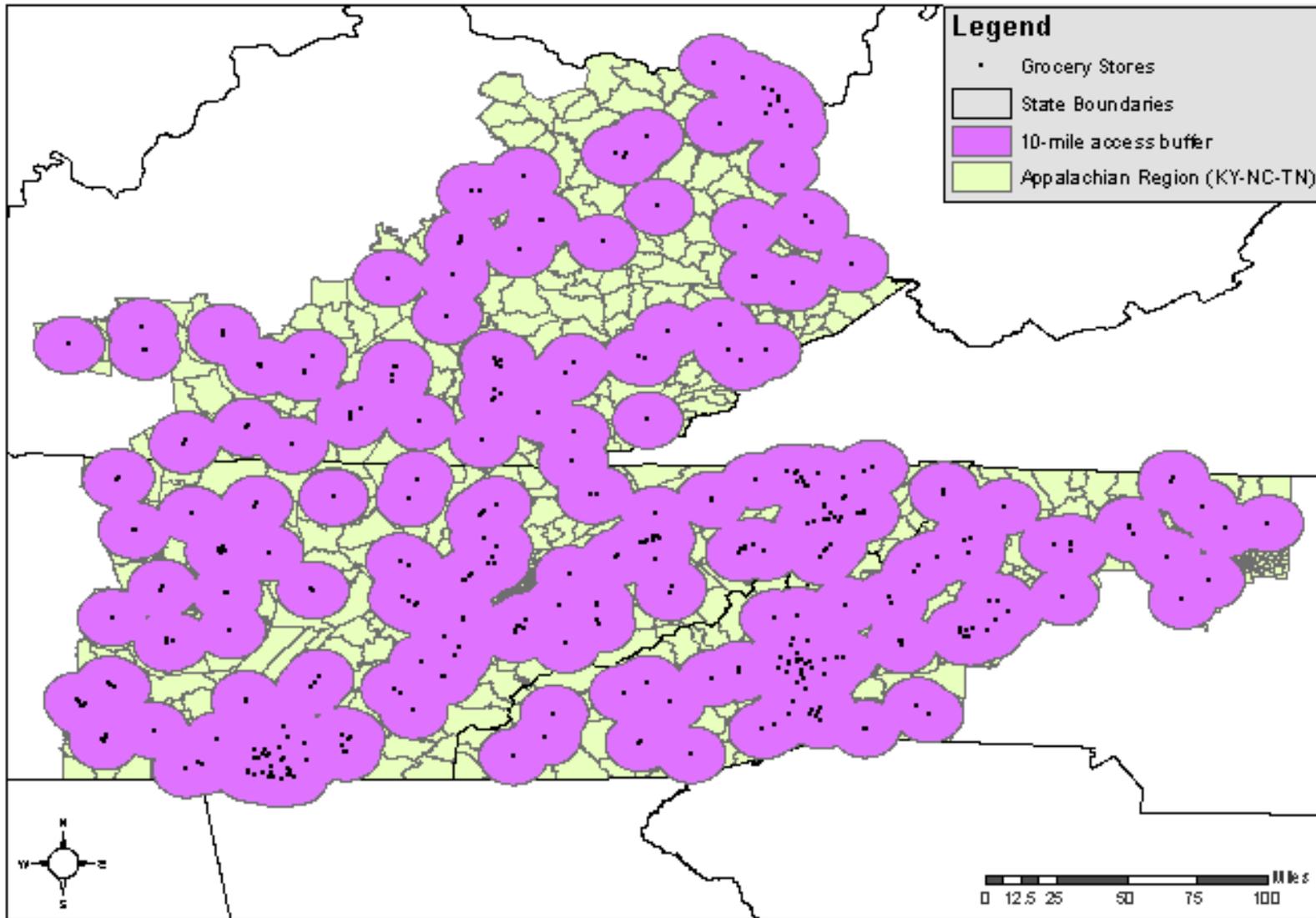*Figure 6*: Low Income Designated Census Tracts

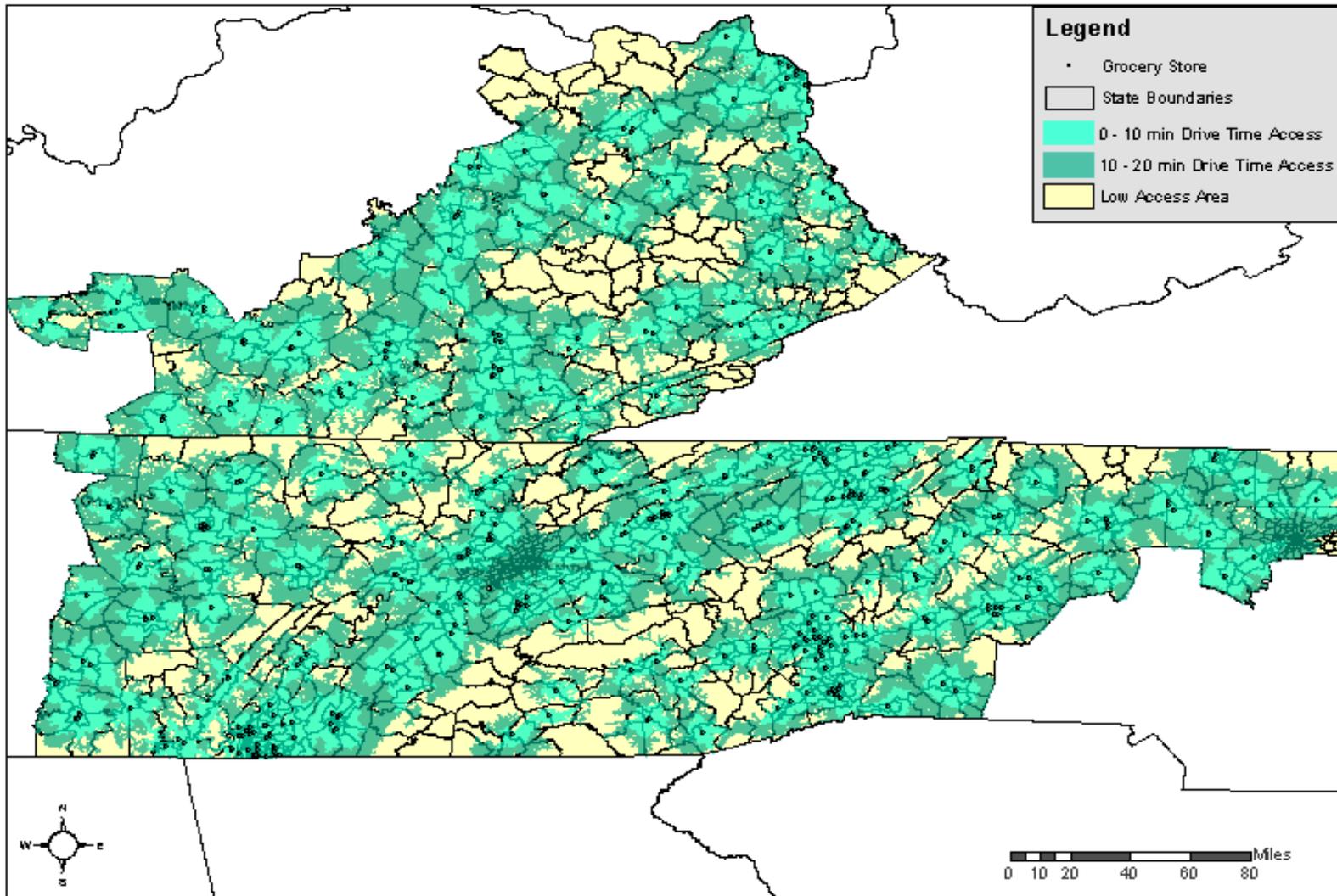*Figure 7*: USDA Methodology – Ten-Mile Buffer Analysis

Figure 8: Modified Methodology – 20-Minute Drive Time Analysis

Comprehensive Models

When each of the given analysis layers is overlaid, a visual method of identifying food deserts emerges. Spatial analysis of area can be conducted to identify areas with the greatest need. The use of assessments based on the modified version incorporate more localized data that can reflect more accurately the presence of food deserts in the Appalachian Region. A greater region of food desert within the central and southern central Appalachian Mountains is visually apparent based on the comprehensive food desert mapping modifications from the USDA system (Figure 9, Figure 10). The USDA Food Desert Mapping methods for determining rural and urban designations does not appear to be consistent with USDA's referencing of RUCA codes or metropolitan and micropolian statistical areas (Figure 2, Figure 3, Figure 9). Furthermore, it was evident through the comprehensive mapping using the provided USDA methods that rural food desert selection is difficult to replicate, with food desert status granted to census tracts do not appear to, by the current standards, meet food desert criteria, leaving counties that do meet food desert status unrepresented, this should be addressed with USDA Food Desert Locator developers (Figure 9, Figure13). The use of metropolitan areas to eliminate urban regions may reflect a stronger rural representation of regions like the Appalachian Region by providing for better representation of access areas for rural communities that exist in the form of micropolitan regions and small towns (Hall et al., 2006; Slifkin et al., 2004).   Further comparative studies should be conducted to determine if network analysis may also better represent urban food desert areas as well. The identification of urban food deserts that include walking time and safe routes based upon access to sidewalks and crosswalks as well as analysis that includes public transportation time estimates in the determination of access may result in a stronger representation of at-risk and food desert populations.
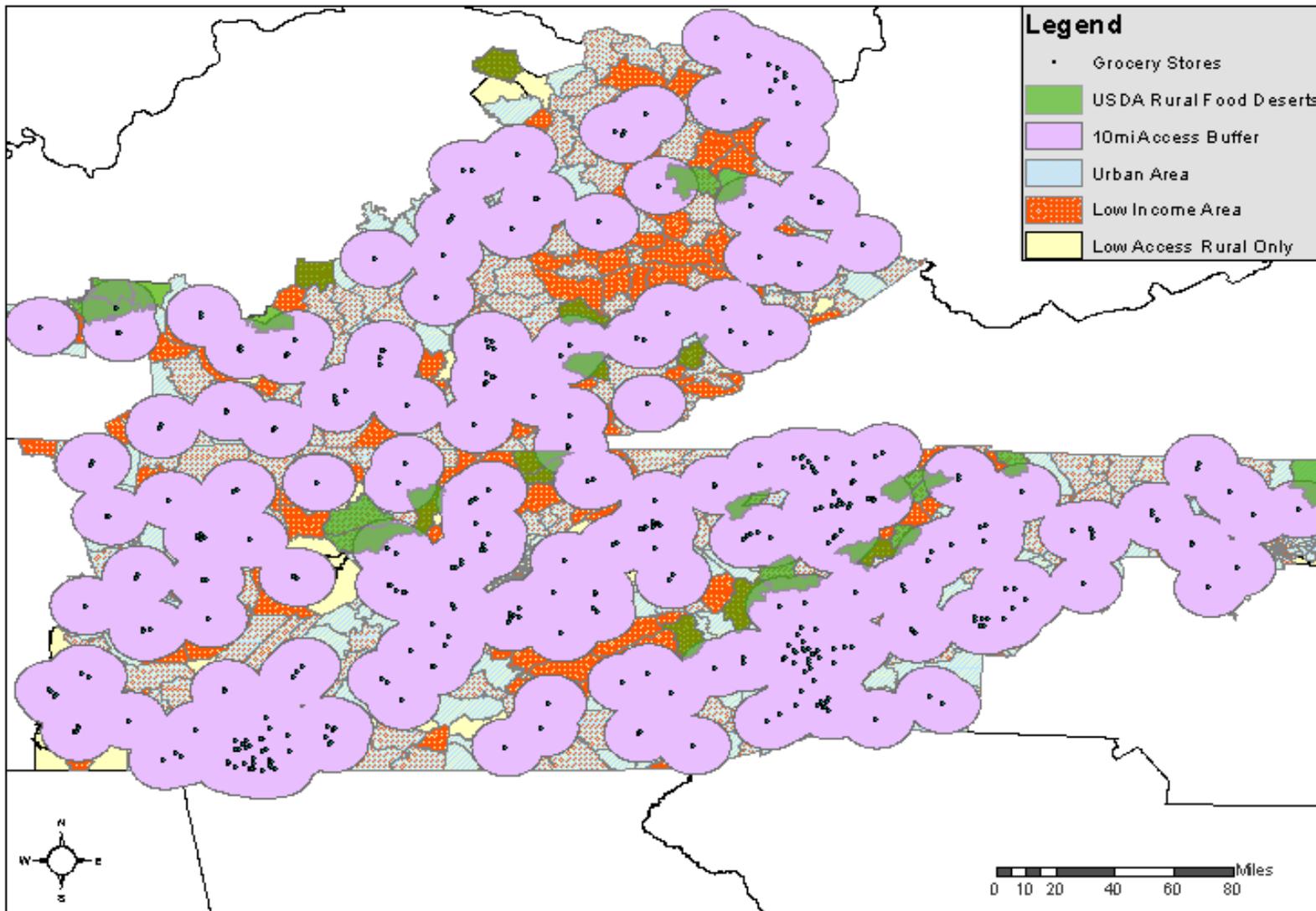
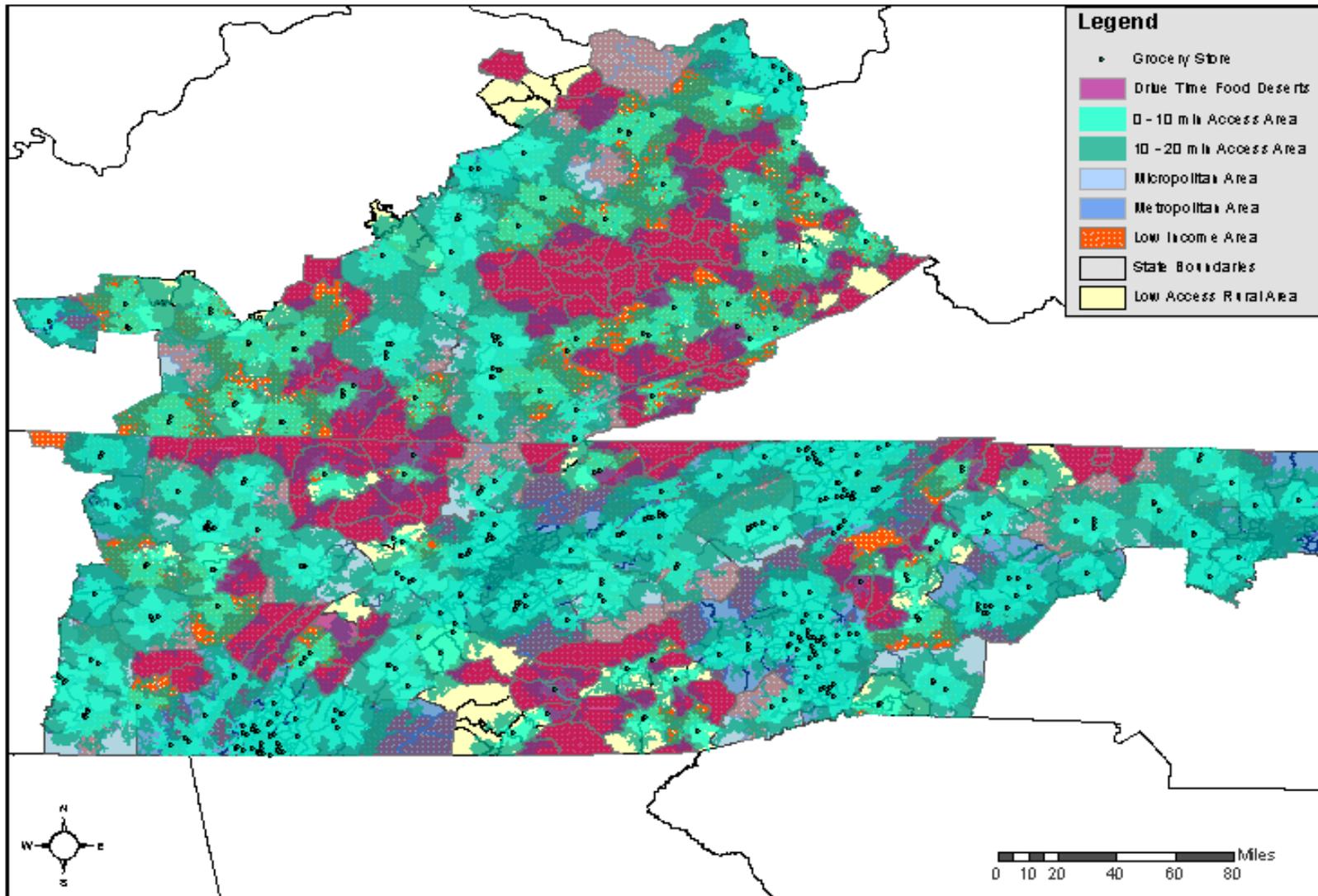*Figure 9*: USDA Methodology Model

Figure 10: Modified Methodology Model

Health Outcomes

Obesity

For county level estimates health outcomes, 70.59% of the counties identified through the modified method only reported obesity (self-reported BMI of 30 or higher) in equal to or greater than 29.8% of the county population (Table 4). The USDA method reported county level obesity estimates equal to or greater than 29.8% of the county population for 75% of its counties (Table 4). Results from both methodologies identified a majority of counties with self-reported obesity rates within the highest category identified by the National Diabetes Surveillance System (Centers for Disease Control and Prevention: National Diabetes Surveillance System, 2011). No counties identified through either method of food desert analysis had obesity rates falling below 22% of the county population (Table 4). It appears that counties within food desert designations, regardless of the methodology, have a percent obese population within the highest range.

Categorical obesity rates by county were analyzed through both univariate analysis and multivariate regression analysis. The multivariate analysis controlled for rural severity (RUCA designation) and economic designation (Table 5). It was hypothesized that because both methodologies should represent the same populations that their health outcome rates should be similar. The adjusted odds ratio of obesity rates and food desert methodology type, food desert methodology does not significantly affect obesity rates (Table 5). Neither micropolitan nor rural RUCA designations had any significant affect on diabetes diagnosis (Table 5). While these are not significant, small sample size may have influenced these results and further investigation with larger sample sizes may shed more light onto any potential influence food desert analysis

variations and rurality may have. Crude odds ratios suggested that both at-risk (p <0.05) and distressed (p <0.01) counties significantly influence obesity (Table 5). However, the adjusted odds determined that only the distressed economic designation significantly impacts obesity (Table 5). When compared with transitional food desert counties, distressed counties were almost 40 times more likely to have higher rates of obesity (44.46; CI = 5.41, 365.45 (Table 5). This link between economic designation and obesity rates reflects the current literature related to neighborhood deprivation and BMI, that state that as socioeconomic status and income level decrease, obesity prevalence rates and the risk of overweight and obesity (Babey et al., 2008; Hosler, 2009; Macdonald et al., 2011; Powell & Bao, 2009; Powell et al., 2010). However, because the results are based upon such a small sample size, further investigation should be conducted to confirm these results because the sample size was not large enough to maintain the regression.

Table 4:

Comparative County Level Obesity Diagnosis Estimates for Food Desert Methods

		N=71[+][^]				
		Obesity Categories				
Food Desert		USDA		Modified		Both
Method	N=	Percent	N=	Percent	N=	Percent
0-21.9%	0	0.00	0	0.00	0	0.00
22.0-26.2%	0	0.00	4	7.84	1	8.33
26.3-29.7%	2	25.00	11	21.57	1	8.33
>=29.8%	6	75.00	36	70.59	10	83.33
Total	8	100	51	100	12	100

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.
[^] 2 counties did not have NCDS estimates

Table 5:

Regression Analysis for Obesity Estimates

Variable		Crude OR [a]	Adjusted OR (95% CI) [b]
Food Desert Method			
	Modified	0.74	<0.001 (<0.001,>999)
RUCA Designation			
	Micropolitan	1.24	<0.001 (<0.001,>999)
	Rural	2.76	<0.001 (<0.001,>999)
Economic Designation			
	At Risk	5.04[*]	3.79 (0.51, 28.15)
	Distressed	38.77[**]	44.46 (5.41, 365.45)

N=59[+][^]

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.
[^] 2 counties did not have NCDS estimates
*p<0.05, **p<0.01
[a] Odds Ratio, [b] Confidence Interval

<u>Diabetes</u>

The percentage of counties with a rate of diabetes diagnosis greater than or equal to 10.6% of the county population was found to be 37.5% for USDA food desert counties and 58.82% for counties identified by the modified analysis (Table 6). No significant relationship was found between diabetes diagnosis rate estimates by county and food desert method (p = 0.4868). Of those food deserts that had a diabetes rate of 8.9 – 10.5% of county population, the USDA results were 50%, while the modified method results were 31.37% (Table 6). No food desert counties by either methodology that met the diabetes diagnosis rate of equal to or less than 6.3% county population (Table 6). Results from both methodologies identified the majority of counties have at least 8.9% of their population as diagnosed with diabetes.

County level categorical diabetes diagnosis rates were analyzed through both univariate analysis and multivariate regression analysis. The multivariate analysis controlled for rural severity (RUCA designation) and economic designation (Table 7). It was hypothesized that because both methodologies should represent the same populations, their diabetes diagnosis rates should be similar. The adjusted odds ratio of diabetes diagnosis rates and food desert methodology type, food desert methodology does not significantly affect diabetes diagnosis rates (1.39; CI = 0.17, 11.25) (Table 7). Neither micropolitan nor rural RUCA designations had any significant affect on diabetes diagnosis (Table 7). The adjusted odds ratio determined that only the distressed economic designation significantly impacts diabetes diagnosis (Table 7). When compared with transitional food desert counties, distressed counties were over 20 times more likely to have higher rates of diabetes diagnosis (20.90; CI = 3.16, 138.35) (Table 7). The link between economic distress and diabetes diagnosis rates may be a crucial element in food desert populations. In previous studies diabetes rates have been related to an increase in access to fast

food restaurants, convenience stores, and decreased access to large grocery stores and supermarkets (Ahern et al., 2011; Babey et al., 2008). This same food outlet distribution has been described by further studies as a feature of lower socioeconomic status and high deprivation neighborhoods (Bitler & Haider, 2011; Powell et al., 2010; Sharkey et al., 2009; Wang et al., 2007). The overall nutrition and socioeconomic environments may be influencing these diabetes diagnosis outcomes. There is a need for further investigation of the cumulative effects of access and neighborhood deprivation on diabetes diagnosis rates in rural Appalachia.

Table 6:

Comparative County Level Diabetes Diagnosis Estimates for Food Desert Methods

	N=71[=^]					
	Diabetes Diagnosis Categories					
	USDA		Modified		Both	
Food Desert Method	N=	Percent	N=	Percent	N=	Percent
0-6.3%	0	0.00	0	0.00	0	0.00
6.4-7.5%	0	0.00	1	1.96	1	8.33
7.6-8.8%	1	12.50	4	7.84	0	0.00
8.9-10.5%	4	50.00	16	31.37	4	33.33
>=10.6%	3	37.50	30	58.82	7	58.33
Total	8	100	51	100	12	100

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.
[^] 2 counties did not have NCDS estimates

Table 7:

Regression Analysis for Diabetes Estimates

Variable		Crude OR [a]	Adjusted OR (95% CI) [b]
		N=59 [+^]	
Food Desert Method			
	Modified	2.03	1.39 (0.17, 11.25)
RUCA Designation			
	Micropolitan	2.55	0.46 (0.02, 9.51)
	Rural	3.96	0.38 (0.02, 8.53)
Economic Designation			
	At Risk	4.32	3.66 (0.57, 23.50)
	Distressed	25.32[*]	20.90 (3.16, 138.35)

[+] # of Counties out of 135 counties designated as Appalachian Region in KY, NC, and TN.
[^] 2 counties did not have NCDS estimates
*p<0.05, **p<0.01
[a] Odds Ratio, [b] Confidence Interval

CHAPTER 5

DISCUSSION

Summary

The initial goal of this research was to develop a methodology for using drive time instead of buffer zones within the USDA's methodology for designating food deserts in rural Appalachia. It was determined that drive time can be used as a criteria for food access in the USDA system for identifying food deserts. While using a network analysis to determine food access areas is a more complicated procedure than using a buffer zone analysis, it produces results that are better able to represent actual healthy food access with regard to road type and topography.

The second specific aim for this research was to determine if the use of drive time analysis increases the overall area and number of food desert regions identified when compared to the USDA methods. The modification of drive time does increase the area and number of food deserts present. This modified food desert system more than tripled the number of counties identified as containing food deserts when compared to the USDA system. There are concerns that the USDA model may have further criteria limiting the number of food desert regions with respect to population distribution and density that involve the designation of rural by the USDA's Food Desert Locator.

When comparing health outcome statistics for obesity and diabetes diagnosis between the two methods of food desert designation, no significant difference was found. This confirmed the hypothesis that the USDA method and the modified method would represent populations with

the same health outcome status and thus there would be no in out come between the two methods.

<div align="center">Reproducibility</div>

The standards as provided for by the USDA were not as a whole reproducible during the process of this study. While it is unknown if this is due to a variation in the year of data procured, with this study using more recent data than the USDA studies, it is clear that other processes unknown to the outside research were likely used. This study was unable using the guidelines to fully reproduce the results obtained by the USDA for not only the overall food desert identification but also in regards to rurality and low income. It is disconcerting that these measures are not reproducible. To garner a greater level of understanding of the USDA's decision-making process with regard to food deserts, it was critical to identify what other factors were involved in the identification process that were not provided.

<div align="center">Food Access</div>

Food Outlets

During the process of this research, it became evident that not all grocery stores are created equal. It is imperative when assessing food access based on supermarkets and large chain grocers that the data all carefully addressed. There are many establishments that maintain a NAICS code of 445110 that do not meet the requirements set by the USDA and current literature for supermarket and large chain grocery stores. Through the cleaning process, stores coded 445110 often were associated with another code and were combination stores instead of grocery stores. Highlights from these combination stores included; hardware and grocery stores, liquor and grocery stores, a chain of fireworks warehouses and grocery, an auto repair shop and

grocery store, and a used car dealership and grocery store. The current literature suggests that these combination stores do not provide adequate access to healthy foods (Sharkey et al., 2009). However, for many rural residents these may be the nearest option for food. This may support data that show households will often drive beyond the most convenient food outlet option for better prices, food quality, and variety (Thomas, 2010; Webber & Rojhani, 2010). The rural practice of 'stockpiling' food resources is supported by the lack of quality food outlets in these regions. It is possible that for many households it is worth the investment to drive farther for better options; however, for those who are of lower economic means this is not always a practical solution (Thomas, 2010). Vulnerable populations may not be as capable of managing their food security with the limited options of choosing a more expensive, lower quality food outlet or drive twice as far less often (Webber & Rojhani, 2010). The second option then requires access to reliable transportation, and while vehicle access is higher in rural areas, there is also no public transportation. We must also consider the subset of the rural populations that regularly go overlooked such as the elderly. Addressing the needs of the most vulnerable populations in our rural regions is critical when examining food desert designations.

Another way that not all grocery stores are created equal includes chain grocery stores of variable size. These stores often produce revenues over 2 million dollars a year and were on WIC lists; however, they are small square footage stores, often less than 4,000 square feet and often much older building structures. In the course of cleaning data, internet searches to confirm that food outlets were still in operation, images from googlemaps based searches were available. Visual inspection of chain grocery stores that meet current access criteria shows a need for a better system for identifying valid food outlets. An identification system that takes into account store inventory patterns and age of facility and upgrades to food storage units such as

refrigerated produce units would be more comprehensive. Investigation into perceptions of store quality, safety, and inventory may also be needed to determine whether food outlets meet access and availability standards.

Assessment of quality of grocery stores is a time consuming and continual process. The current systems for obtaining food retailer data are not detailed enough to necessarily accurately represent what exists with regards to supermarkets and large chain grocery stores. At some point there may be a need for a standardized reporting system for food outlets that maintain coding as grocery stores. This may, however, be the most difficult from a policy standpoint and would involve the coordination of multiple commercial markets. However, the collaboration between food outlet businesses and communities at the local and regional level may lead to positive change. One key element in developing partnerships between communities and food outlets may be the creation of incentive based participatory intervention strategies. By incentivizing improved access to healthy foods in smaller local markets, thorough small grants or subsidies for food outlets and coupon or other discounts for shoppers, there is the potential improve the consumer nutrition environment and improve healthy food access while potentially improving revenue for these food outlets.

Drive Time

Using a 20-minute access range for the network analysis of drive times allowed for a better visual understanding of access in varying regions. There are many areas within this region of Appalachia that while they have road access, they are too remote to have grocery store access. There are many areas where a mail road brings 20-minute access through a portion of a census tract, likely by way of highways, but beyond the main thoroughfare, there is no food access.

These are regions regardless of economic status that could benefit from increased access to healthy foods. While the greatest risk will always be associated with those regions with both low access and low income, all individuals with low access are at-risk.

Currently the system for designating food deserts is an all or nothing evaluation. It would seem to be more effective to have levels of food desert status based upon degrees of access and income. This would more closely resemble the system set forward by the Appalachian Regional Commission is their economic status designations (Appalachian Regional Commission, 2012). Developing an index to assess food desert severity could eliminate the underrepresentation of at-risk populations, particularly from a rural focus. An index of this nature could take into account that households residing in rural areas on the 20-minute border of food outlet access that are also low income are not underrepresented. Committing to 40 minutes in a day to access healthier food options has its costs. Between the cost of gas, time, and the quantity of food that must be bought, a low income household at the 20-minute boundary could be an underrepresented population. This would also be the case for those households with limited transportation access, in that there is a greater commitment to travel and little or no access to public transportation means. A tiered system for evaluating food desert and related at-risk populations could be organized as:

- Food Desert: those residents meeting the strictest criteria of outside 20-minute drive time, designated low income and rural.

- At-risk: border region residents (food outlet access between a 15- to 20-minute drive time), designated low income and not metropolitan.

- Low Access: residents of regions that meet the greater than 20-minute drive time; however, they do not meet the low income requirements.

This would create a graduated system of aid and funding as well as provide for better development and implementation of policies and interventions. Furthermore, by using a system that accommodates multiple levels of need, there becomes less opportunity for underrepresentation of at-risk populations.

<u>Defining Rural</u>

The definition of rural varies based on measurement unit and government organization. The lack of consistency in the designation of 'rural' versus 'urban' creates confusion in the process.   One of the only significant differences found in the statistical comparison of the USDA and modified food desert systems was rurality. When applying county level RUCA codes from the USDA, counties containing rural food deserts were more likely to be RUCA designated rural with the modified food desert methods than the USDA food desert methods. With every definition varied populations are included or excluded. With USDA food desert mapping methods, census tracts within metropolitan statistical areas were considered rural, and census areas outside of both metropolitan and micropolitan statistical areas were excluded from rural designation. Thus communities that are represented as rural by one system are not by another that increases the likelihood of at-risk areas being misclassified.

The policy implications of the underrepresentation of food desert regions are vast. By not identifying all at-risk regions, we are hindering communities and limiting their access to much needed resources. It is evident that there are consistency concerns with the USDA model. One major consideration is that just as not all grocery stores are created equal, not all rural areas are created equal. The geography of the Appalachian Mountains not only increases drive times but also isolates small pockets of residents. When population density is assessed, practical

access is not considered. However, considerations should be made to this regard. A rural community in a plains region is not indicative of the small cluster communities of rural Appalachia. Much like the 10-mile buffer zone not reflecting the extent of drive time to grocery stores in the Appalachian Region, a standard population density assessment cannot reflect the actual distance between communities and neighborhoods. It is possible to live half a mile as the crow flies from another resident in the Appalachian Mountains, but have it take 30 minutes to drive to that residence. Communities on opposing sides of the same mountain may appear statistically as the same community, while in reality they are isolated populations. With the current systems of designating rural areas, one solution is to overestimate the current conservative USDA guidelines for assessing rurality.

Income Status

Low income status in the Appalachian Region is one of the reasons for the ARC's inception. It is a region of socioeconomic deprivation that can be readily seen in the poverty and income mapping of the region. There have also been declines economically in the region over the past 5 years much as there has throughout the nation. It must be noted that many of the census tracts not represented by the USDA system were both low income and low access. By not acknowledging the risk of these low income rural areas, we are hindering community health and depriving regions of potential aid and intervention.

Study Limitations

There were some limitations within this study. This research included variable state data sources. Every state maintained a different set of attributes for road data that did not consistently match. These data could include elevation changes, road features, types of roads, and even

traffic patterns. Some of these data were not available for every state, in other cases the units of measure or how a feature was categorized were not standard, making conversion and comparison of these features improbable. For this reason, not all of the potential attribute data could be analyzed for every state. In this same regard, to gain data for every rural census tract required for the food desert mapping, 5-year estimates were required.

By using 5-year estimates for income and poverty, there is some possibility of under representation because the economic climate has changed so drastically since 2005. This may have created the variation and selection differences in the two methods with regards to low income status depending on the start and stop date of the data evaluated. However, it must be acknowledged that the most current data was used for this analysis and the data sources were identified by the USDA as resources for analysis (USDA: Economic Research Services, 2011).

Inconsistencies in the establishment of rurality were also a limitation that created variations within the mapping protocol. The methods for identifying rural regions was another key factor in the discrepancies in identified food deserts between the USDA and modified methods. To aid in understanding these discrepancies, and to control for variation, county level RUCA code analysis was applied to both methods and analyzed.

Because this study did not provide data at the individual level, the potential for ecological fallacy must be acknowledged. This study should not be generalized to larger populations. Further investigation involving a larger scale of geographic inclusion is needed to infer that these results would reflect other diverse populations and geographies. It is further suggested that the study be addressed in the future as a longitudinal study to diagram the influences of time on this geographically based disparity. Using a longitudinal study would provide for a greater

understanding of trends in food deserts and improve the ability to generalize the results of this research to a greater population.

Final statistical analysis at the county level was significantly limited by the small sample size for the USDA method in comparison with the modified model. There was at times an 'n' less than or equal to eight. One crucial element in moving forward with this area of research will be to expand the analysis area to include the whole of the Appalachian Region. This should provide a more substantial 'n' for both the modified and the USDA model. Furthermore it would allow for potential sampling of available census tract level data using potentially more economically representative data.

Future Studies

There are several avenues of future research that should be considered. The immediate being the expansion of this research to include the entire the Appalachian region. This would provide a larger representative sample size to test the functionality of drive time network analysis in rural Appalachian Mountains. Subsequently, extending drive time analysis of rural regions with varied topographical conditions could provide evidence of not only underrepresentation, but potentially overrepresentation of regions. Areas with increased speed limits, improved road features (i.e. straight vs. curvy roads), and mild elevation changes may be able to drive farther within a 20-minute time than those residing in rural mountainous regions. The efficient focusing of funding and intervention requires an understanding of the access not only from socioeconomic and flat mapping but through an understanding of the unique challenges of varied topographies.

Another future research expansion is the inclusion of metropolitan areas, that in mountainous regions can have just as many topographical concerns as rural mountainous

regions. Also, the use of walking time analysis with sidewalk and crosswalk features could provide better insight in to access in urban communities. It is rare in an urban setting that you can take a straight line path without going through a building or climbing a fence, and often the least direct path must be taken. Other aspect that could be included in urban access is public transportation routes and times. There are many blended options within urban communities and increased pedestrian concerns including traffic safety and crime rates to be considered when access to food outlets is concerned.

Contribution to Public Health

This research was based on identifying underrepresented populations within rural Appalachia. It is crucial to identify all at-risk populations when assessing health environment concerns. It is clear from the research that the USDA model for assessing food deserts does not take into account topography. No two regions of the United States are exactly the same geographically. To apply the same criteria to the Appalachian Region, the Gulf Coast, or the Rocky Mountains without addressing the unique geography that allows for small rural communities residing in mountains, entire communities lose their voice. To lose representation with regards to the health of the community is a concern. Underrepresented areas are not only unacknowledged as having need, but they cannot contribute to solutions or gain the needed support through policy and interventions. Without acknowledgment of their food access issues, this lack of access perpetuates and could become worse. This research contributes a model that represents other unacknowledged food deserts in a geographically unique region. This research and its methodology need to be expanded to evaluate other unique geographic regions that could contain food deserts hidden by the current evaluation system.

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APPENDIX

IRB Exemption

ETSU

East Tennessee State University
Office for the Protection of Human Research Subjects • Box 70565 • Johnson City, Tennessee 37614-1707
Phone: (423) 439-6053 Fax: (423) 439-6060

January 24, 2012

Kasie Richards
90 Patton Ave.
Apt 201
Asheville, NC 28801

Dear Kasie Richards,

Thank you for recently submitting information regarding your proposed project "As the Crow Flies: assessing underrepresentation of food deserts in the rural Appalachian Mountains".

I have reviewed the information, which includes a completed Form 129.

The determination is that this proposed activity as described meets neither the FDA nor the DHHS definition of research involving human subjects. Therefore, it does not fall under the purview of the ETSU IRB.

IRB review and approval by East Tennessee State University is not required. This determination applies only to the activities described in the IRB submission and does not apply should any changes be made. If changes are made and there are questions about whether these activities are human subject research in which the organization is engaged, please submit a new request to the IRB for a determination.

Thank you for your commitment to excellence.

Sincerely,
Chris Ayres
Chair, ETSUIRB

Full
AAHRPP
Accreditation

Accredited Since December 2005

VITA

KASIE A. RICHARDS

Personal Data:	Date of Birth: September 17, 1978
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Researcher, NOAA tsunami social science project, East
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Teaching Assistant, East Tennessee State University, Department
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